SUBJECT: Combat Support Agencies (CSAs)

References: See Enclosure 1

1. PURPOSE. This directive:

   a. Reissues DoD Directive (DoDD) 3000.06 (Reference (a)) to establish policy and assign responsibilities for CSAs, pursuant to the authority vested in the Secretary of Defense by Title 10, United States Code (Reference (b)). This directive is to be interpreted consistent with the law, DoD issuances, and policy, including those pertaining to the Director of National Intelligence.

   b. Incorporates and cancels Deputy Secretary of Defense Memorandum (Reference (c)).

2. APPLICABILITY. This directive applies to OSD, the Military Departments, the Office of the Chairman of the Joint Chiefs of Staff (CJCS) and the Joint Staff, the Combatant Commands (CCMDs), the Office of the Inspector General of the Department of Defense, the Defense Agencies, the DoD Field Activities, and all other organizational entities within the DoD (referred to collectively in this directive as the “DoD Components”).

3. POLICY. It is DoD policy that:

   a. CSAs designated pursuant to section 193 of Reference (b) fulfill combat support functions for joint operating forces across the range of military operations, and in support of Combatant Commanders (CCDRs) executing military operations. CSAs perform support functions or provide supporting operational capabilities, consistent with their establishing directives and pertinent DoD planning guidance.

   b. The combat support mission of a CSA is that portion of its mission involving support for operating forces engaged in planning for, or conducting, military operations, including support during conflict or in the conduct of other military activities related to countering threats to U.S.
national security. This mission is focused on providing support to echelons at the CCMD level and below and may not encompass the full scope of the CSA’s mission.

c. A CSA will provide and plan for the optimum support capabilities attainable within existing and programmed resources to the operational commanders within the parameters of the CSA’s statutory responsibilities and its chartering DoDD. For these purposes, CSAs will participate fully in the Joint Strategic Planning System and the Adaptive Planning and Execution System to define current joint warfighting capability needs and will utilize the Joint Capabilities Integration and Development System (JCIDS) to define and validate future joint warfighting capability needs.

d. The relationship between a CSA and a CCMD is support, like that described in Joint Publication 1 (Reference (d)), with the CSA typically operating in a supporting-to-supported relationship relative to the CCDRs. A CSA Director exercises the authority and bears responsibilities like those of a supporting commander. A CCDR may modify the support relationship to that of direct support to a subordinate unit within the CCMD. The CCDR may also give authoritative direction regarding the CCDR’s requirements to CSAs supporting the CCDR’s military operations.

(1) Absent modifying direction from the Secretary of Defense, the CCDR exercises control over the performance of duties of the CSA elements supporting operations, to include tactical control for force protection over all CSA elements (except DoD personnel for whom the chiefs of U.S. diplomatic missions have security responsibilities by law or interagency agreement) within the CCDR’s area of responsibility.

(2) A CSA Director will retain the supporting relationship with all the CCMDs, even if the CSA Director (or a senior military officer within the CSA) is also serving, as an additional duty, as a commander of a joint force for a designated CCMD.

4. RESPONSIBILITIES. See Enclosure 2.

5. RELEASABILITY. **Unlimited Cleared for public release.** This directive is approved for public release and is available on the Internet from the DoD Issuances Website at http://www.dtic.mil/whs/directives.

6. EFFECTIVE DATE. This directive is effective June 27, 2013.

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b. Must be reissued, cancelled, or certified current within 5 years of its publication, in accordance with DoD Instruction (DoDI) 5025.01 (Reference (e)). If not, it will expire effective June 27, 2023 and be removed from the DoD Issuances Website.

Ashton B. Carter  
Deputy Secretary of Defense

Enclosures
1. References
2. Responsibilities
3. Current CSAs

Glossary
ENCLOSURE 1

REFERENCES

(b) Title 10, United States Code
(c) Deputy Secretary of Defense Memorandum, “Procedures for Combat Support Agency Review Team Assessments (CSART),” October 28, 2008 (hereby cancelled)
(d) Joint Publication 1, “Doctrine for the Armed Forces of the United States,” March 25, 2013
(e) DoD Instruction 5025.01, “DoD Directives Program,” September 26, 2012
(g) Chairman of the Joint Chiefs of Staff Instruction 3460.01C, “Combat Support Agency Review Team Assessments,” August 9, 2012
(h) DoD Directive 5105.53, “Director of Administration and Management (DA&M),” February 26, 2008
(l) DoD Instruction 1100.22, “Policy and Procedures for Determining Workforce Mix,” April 12, 2010
ENCLOSURE 2

RESPONSIBILITIES

1. UNDER SECRETARY OF DEFENSE FOR INTELLIGENCE. In accordance with DoDD 5143.01 (Reference (f)) and in addition to those responsibilities in section 2 of this enclosure, the Under Secretary of Defense for Intelligence:

   a. Establishes policies and procedures with respect to the combat support functions performed by those defense intelligence agencies designated as CSAs in support of the CJCS requirements mandated in section 193 of Reference (b).

   b. In consultation with the Director of National Intelligence, develops and implements policies and programs to correct deficiencies identified by the CJCS and other DoD officials for those defense intelligence agencies designated as CSAs to accomplish assigned mission support of military combat operations.

   c. After consultation with the Director of National Intelligence, establishes policies and procedures for reporting readiness not addressed by the Defense Readiness Reporting System (DRRS) due to security issues for the National Security Agency/Central Security Service and the National Geospatial-Intelligence Agency.

2. OSD COMPONENT HEADS. The OSD Component heads exercise authority, direction, and control over Defense Agencies and DoD Field Activities as designated by the Secretary of Defense and are accountable to the Secretary of Defense for the mission performance of such agencies and activities. This includes accountability for each CSA in the CSA’s preparation for, and execution of, combat support missions in support of operational forces. OSD Component heads:

   a. Ensure the CSA possesses the requisite capability necessary to meet the warfighting needs of the CCDRs and is prepared, trained, and resourced to execute, on a priority basis, the agency’s combat support mission. Ensure the CSA Directors correct readiness shortfalls identified by the CJCS and the CCDRs, consistent with section 193 of Reference (b).

   b. Consult with the CJCS with regard to CSA joint warfighting requirements, programming levels, priorities, capabilities, joint training exercise participation, readiness reporting, and their overall readiness to perform current and future CSA missions.

   c. Consult with the CJCS and recommend to the Secretary of Defense priorities for CSA support when overall requirements in support of military operations exceed a CSA’s capability to provide adequate support. Recommend to the Secretary of Defense additional departmental assets to mitigate the shortfalls and make arrangements for their use, as appropriate.
d. In coordination with the CJCS, serve as the Secretary of Defense’s representative to non-DoD elements in any negotiations concerning readiness shortfalls and possible remedial steps.

e. Support the biennial CSA Review Team (CSART) assessments, in accordance with CJCS Instruction 3460.01C (Reference (g/f)), and:

   (1) Within 5 business days of the completion and delivery of the CSART assessment, submit a memorandum to the Deputy Secretary of Defense, with a copy provided to the CJCS, either concurring with the assessment or outlining specific non-concurrences with the assessment and its recommendations.

   (2) Upon direction from the Deputy Secretary of Defense, provide the Deputy Secretary of Defense, CJCS, and the affected DoD Components with a plan of action and milestones to implement the assessment’s recommendations. The CJCS and Deputy Chief Management Officer will monitor implementation.

   (3) Review and implement the recommendations, including verifying that the CJCS recommendations are consistent with strategic guidance, propose offsets, and provide programming guidance to the Director, Cost Assessment and Program Evaluation, for the CSA or affected component to address the recommendations in its Program Objective Memorandum submission.

f. Provide for the participation of subordinate CSAs in the Secretary of Defense Biennial Review of the Defense Agencies and DoD Field Activities as administered by the Deputy Chief Management Officer of the Department of Defense, in accordance with DoDD 5105.53 (Reference (h)).

3. SECRETARIES OF THE MILITARY DEPARTMENTS. The Secretaries of the Military Departments consult with the CJCS on matters pertaining to CSAs, as prescribed in section 193 of Reference (b).

4. CJCS. The CJCS:

   a. Oversees the planning and execution of each CSA’s combat support mission, and:

      (1) Submits a report, in accordance with the procedures in Directive-type Memorandum 12-004 (Reference (i)) and Volume 1 of DoD Manual 8910.01 (Reference (j)), to the Secretary of Defense at least every 2 years on the responsiveness and readiness of each CSA.

      (2) Provides for the participation of each CSA in joint training events and exercises. Assesses the CSA’s performance in such activities, and takes steps to provide for changes to improve the CSA’s performance.
(3) Develops and maintains a uniform readiness reporting system for each CSA in consultation with that CSA Director.

b. Provides military advice and planning guidance to the CSAs and the CCDRs in the preparation of their operational plans, and provides for full participation by the CSAs in the joint lessons learned and operational after-action review processes.

c. Provides military advice on the allocation of a CSA’s capabilities across CCMDs to the Secretary of Defense and the CSA Director, should the overall requirements in support of military operations exceed its capacity.

d. Advises the Secretary of Defense on the extent to which program recommendations and budget proposals of the CSAs for a fiscal year conform to the priorities established in strategic plans and the priorities established for the requirements of the Military Departments and CCMDs. Submits to the Secretary of Defense, when necessary, alternative CSA program recommendations and budget proposals to achieve greater conformity with the priorities established in strategic plans and the priorities for the requirements of the CCDRs.

e. Conducts the biennial CSART assessments, in accordance with Reference (g), and will:

    (1) Ensure the CSART assessments inform the development of strategic guidance, to include the Quadrennial Defense Review, Guidance for the Employment of the Force, and Guidance for the Development of the Force.

    (2) Notify the OSD Component head 60 days prior to initiating the CSART assessment of the pending assessment and provide him or her with a copy of the previous cycle assessment and progress review.

5. CCDRs. CCDRs:

a. Ensure that CCMD and subordinate command plans adequately specify CSA missions and tasks, and establish appropriate relationships for the CSAs supporting operations within their area of responsibility or over which they exercise tactical control for force protection. Each CCDR will provide planning and operational guidance to the CSAs and ensure that requirements for CSA support are adequately identified in requests for capabilities.

b. Provide the Secretary of Defense, through the CJCS, the operational impact and risk assessment of any CSA capability shortfalls, should mission requirements exceed a CSA’s ability to provide needed support in the absence of acceptable and readily available alternative solutions.

c. Provide for the participation of CSAs in CCMD joint training events and exercises; assess the performance of agency command-linked tasks; and provide feedback to the CSA Director through joint after-action reports.
d. Assess the relationship between the CCMD and the supporting CSAs while planning for military operations and request from the Secretary of Defense, through the CJCS, any modification required to carry out assigned missions.

6. CSA DIRECTORS. Under the authority, direction, and control of their respective OSD Component head as designated in section 4 of Enclosure 3, the CSA Directors:

   a. Exercise the authority and fulfill the responsibilities and functions of a supporting agency to CCDRs planning or executing military operations, consistent with the CSA’s established functions and responsibilities. Establish liaisons with the CCDR concerned to facilitate integration with CCMD planning and execution, as required, relative to the CSA’s combat support mission.

   b. Prepare for and execute the CSA’s combat support mission and fully participate in the development and review of operational plans through participation in the planning processes led by CCDRs, the CJCS, and OSD. Prepare and maintain internal operational plans to ensure the preparation for and execution of the agency’s combat support mission and, when tasked by a supported commander, prepare such supporting plans, as necessary.

   c. Deploy agency capability, including personnel and equipment, into a CCDR’s area of responsibility in response to validated CCMD requests for support and deployment authorization by the Secretary of Defense.

      (1) Establish and resource sufficient emergency essential positions, in accordance with DoDD 1404.10 (Reference (k)), to support the requirements for agency personnel to deploy into a theater of operations and ensure that these personnel are properly trained and prepared.

      (2) When utilizing contractors to support or execute their combat support mission, ensure that these contracts and contractors meet the requirements of DoDI 1100.22 (Reference (l)) and that these personnel:

         (a) Are properly prepared to deploy into a theater of operations.

         (b) Are properly trained and prepared to meet the mission and theater requirements.

      (3) Establish, within the agency’s deployed elements, a command and control structure that facilitates mission accomplishment while conforming to the operational direction of the supported commander.

   d. Plan, program, and budget sufficient resources to ensure the agency possesses the capability and is ready to execute its combat support mission. Provide the agency program recommendations and budget proposals for review, through the responsible OSD Component head, to the CJCS.
e. Participate fully in the DRRS, the Chairman’s Readiness System (CRS), and other operational and risk assessments.

f. Establish and conduct military and joint training programs to assure the capability to execute respective combat support missions. In accordance with DoDD 1322.18 (Reference (m)), CSAs will participate fully in the Joint Training System and take part in joint training events and joint exercises sponsored by the CJCS and the CCDRs.

g. Participate fully in the JCIDS processes to define and validate future combat support capability needs with the Joint Requirements Oversight Council (JROC). Take action under the JCIDS to meet unprogrammed combat support needs. Upon the request of the JROC, accept sponsorship of joint capabilities that fall within the scope of the agency’s established responsibilities and functions.

h. Inform the supervising OSD Component head, the CJCS, and the appropriate CCDRs immediately in writing of any capability shortfall, its impact on the agency’s ability to provide required combat support for operating forces, and recommendations to resolve or mitigate the shortfall.

i. Inform the CJCS of the agency’s inability to execute all or part of a specified combat support mission and of any significant change in the CSA’s readiness posture, in part through participation in the DRRS and the CRS.

j. Participate in the Secretary of Defense Biennial Review of the Defense Agencies and DoD Field Activities as administered by the Director of Administration and Management, Deputy Chief Management Officer of the Department of Defense, in accordance with Reference (h).
ENCLOSURE 3

CURRENT CSAs

1. The following agencies are designated as CSAs by section 193(f) of Reference (b):
   b. Defense Intelligence Agency.
   d. National Geospatial-Intelligence Agency.

2. The following agencies are designated as CSAs by the Secretary of Defense, pursuant to the Secretary’s authority in section 193(f) of Reference (b):
   b. Defense Health Agency.

3. The National Security Agency/Central Security Service is designated a CSA, consistent with section 193(d) of Reference (b), with respect to those combat support activities it performs for the DoD.

4. In accordance with section 192 of Reference (b) and as designated by the Secretary of Defense in the applicable DoD directives, the following OSD Component heads exercise authority, direction, control, and supervision over the CSAs indicated:
   b. The Under Secretary of Defense for Intelligence is the OSD Component head for the Defense Intelligence Agency, the National Geospatial-Intelligence Agency, and the National Security Agency/Central Security Service.
   c. The DoD Chief Information Officer is the OSD Component head for the Defense Information Systems Agency.
# GLOSSARY

## ACRONYMS AND ABBREVIATIONS

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<tr>
<td>CCDR</td>
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<td>CCMD</td>
<td>Combatant Command</td>
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<td>Chairman of the Joint Chiefs of Staff</td>
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<td>Chairman’s Readiness System</td>
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