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Joint Staff QDR 2001 Preparations

2001 Quadrennial Defense Review

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Logistics Directorate J4, The Joint Staff
Sustainment, Strategic Mobility and Infrastructure Panel Lead
8 March 2001**

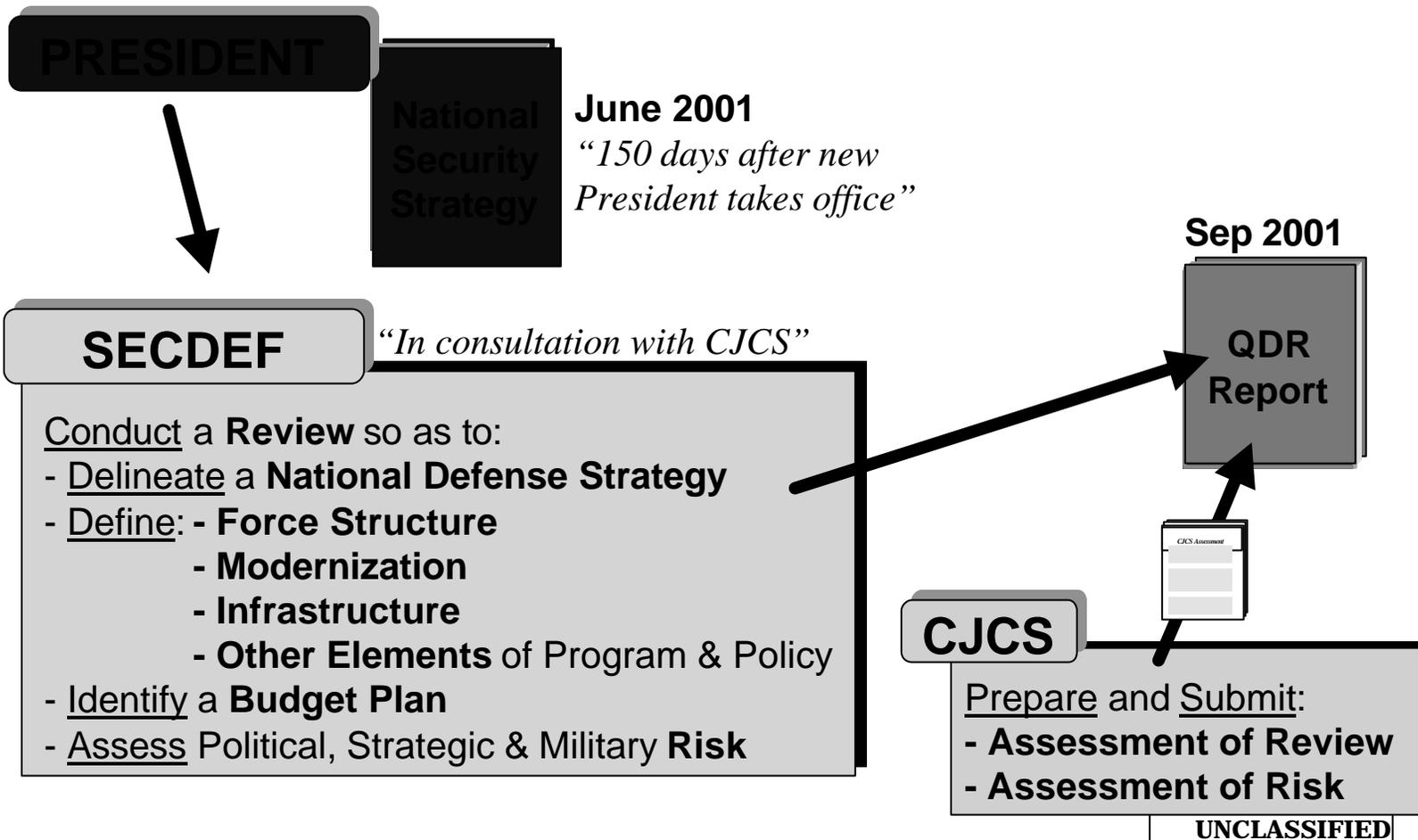
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Quadrennial Defense Review

National Defense Authorization Act for Fiscal Year 2000





QDR 97 Background

- **QDR 97 process**
 - Based on U.S. National Security Strategy
 - Developed defense strategy: Shape-Respond-Prepare
 - Force structure shaped by Joint Vision 2010 concepts
 - Major objectives
 - Transform force to deal with 2015 threat
 - Achieve program stability (stem funding migration from procurement to O&M)
- **QDR 97 decision highlights**
 - Reductions in force structure and end strength
 - Preserve readiness through infrastructure reductions (BRAC) and outsourcing
 - Invest savings in modernization to achieve JV 2010



Changes Since QDR 97

- **Not all QDR assumptions have materialized (\$10-15B/year)**
 - End-strength reductions not achieved - Higher manpower costs
 - BRAC rounds not approved - Unanticipated infrastructure costs
 - Additional contingencies (e.g., Kosovo) - Unprogrammed OPTEMPO/inefficient execution
 - O&S costs continue to grow - fuel, sustainment of older systems, cost of new systems
 - Unplanned costs for:
 - New content (e.g., NMD)
 - Greater than expected cost growth (e.g., DHP)
- **Result:**
 - Migration of funding from procurement has continued
 - Increased topline since PB99 has mitigated procurement impact



Lessons from QDR 97

- **Strategy must be the driver**
- **Define objectives up front--make sure everyone understands them**
- **Identify information/data and analysis requirements early**
 - **Establish baselines**
 - **No ideal models are available ... work with what exists**
- **Senior leadership participation (including CINCs) is a must**
- **Integration is difficult and demands a horizontal forcing function**
- **Need to systematically integrate emerging technology and operational concepts into force structure alternatives**
- **Solutions must be militarily sound, economically feasible, and politically acceptable**



Role of the Joint Staff in this QDR...

- **Prepare for / support the overall conduct of the QDR**
 - **Efficiently identify, plan, conduct, and integrate analysis...**
 - **“... in collaboration with the combatant commands, Services, Defense agencies, and OSD.”**
 - **Prepare the Chairman's assessment of the review and assessment of risk**
 - **Ensure Joint Staff unity of effort.**
 - **Be open and collaborative.**
 - **Parallel the existing Joint Staff structure .. use existing staffing processes**
 - **Staff and manage tasks with a view towards analytical integration**

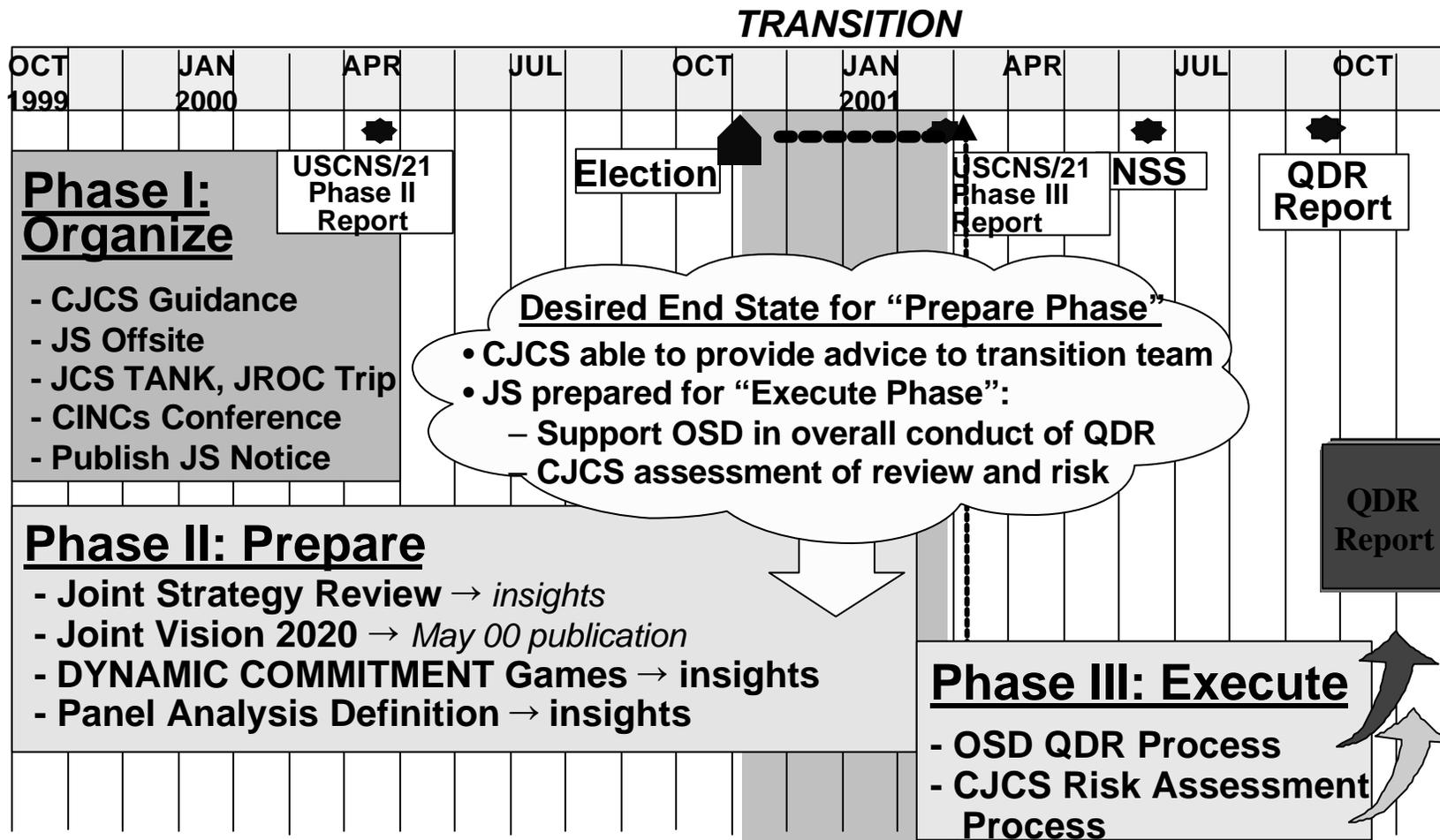


JS Objectives for QDR 2001

- **In order to maintain a warfighter perspective during QDR, the JS must ensure the following:**
 - **QDR execution is Strategy-Driven**
 - **QDR addresses Chairman's Warfighting Priorities**
 - **People**
 - **Current Readiness**
 - **Future Readiness**
 - **Procurement / Modernization Bow-wave**
 - **Infrastructure / Real Property Maintenance (RPM)**
 - **Military Health Care**
 - **Mobility Requirements Study-05 / Strategic Lift**
 - **Force Protection / Anti-terrorism**

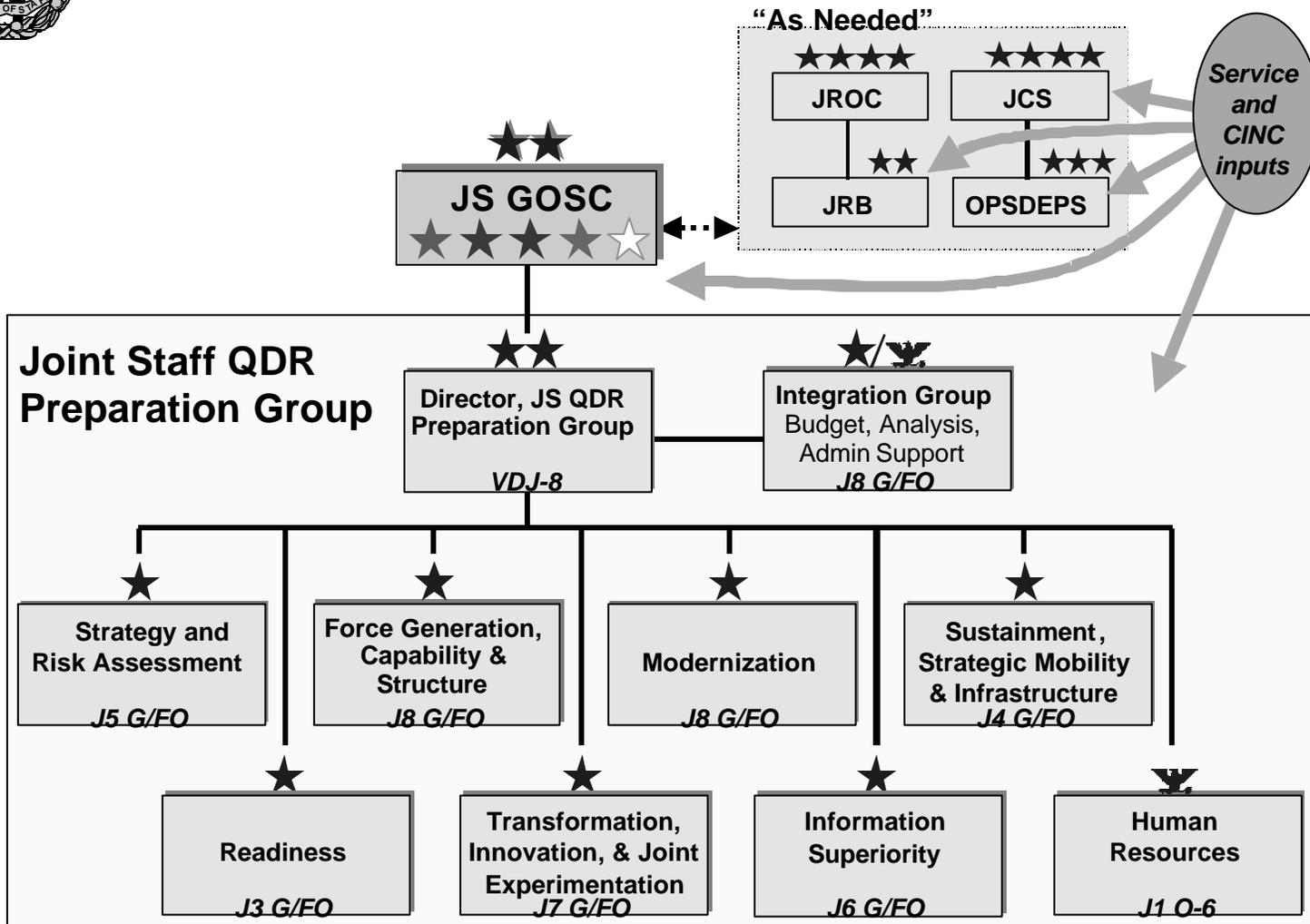


QDR Timelines/Milestones





JS QDR "Prepare Phase" Organization



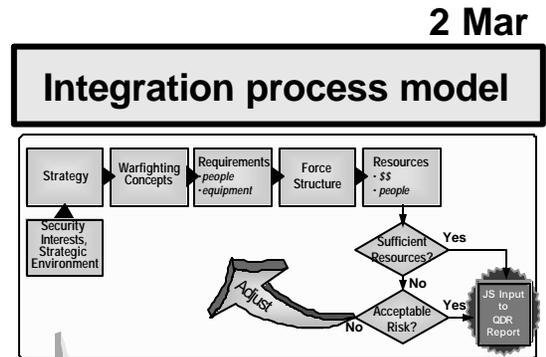


JS QDR Issue & Core Theme Development

2 Mar
JSN 5640: Assigned questions from the legislation ; Panel Charter

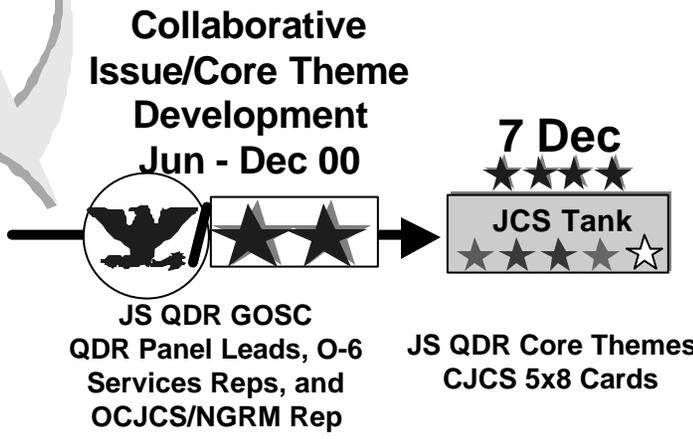
	J5 SRA	J8 FGCS	J8 Mod	J4 SSM	J3 Read	J7 TIJE	J6 IS	J1 HR
Strategy	L	S					S	
1 Force structure for low-to-moderate level of risk	S	L		S				
2 National Security Interests	L							
3 Threats & Scenarios	L							
4 Assumptions	Readiness			S	L			
	Coalition Operations	S	L		S			
	Warning Times	L						
	Levels of Engagement	L	S		S			
OOTW/SSCs	L							
5 Effects of OOTW & SSCs on High-intensity Combat		L		S	S	S		
6 Policies to support conflicts > 120 days				L				S
7 RC Roles & Missions	S	L		S		S		
8 "Tooth-to-tail" Ratio; Size & Numbers of HQs, Agencies	S	S	S	L		S	S	S
9 Lift (Strategic & Tactical; air, sea, ground)				L				
10 Required Forward Presence & Prepo	L			S				
11 Intertheater Resource Shifting	S	L		S				
12 UCP Revisions	L					S		
13 Effects of Technology: Ensuing 20 years		L	S	S			S	S
14 "Any other matter..."								

Integration Group



Panel
"Driver Issues"
 8 Jun

QDR Panel
 1.
 2.
 3.



Apr-Jun
Insights

J-8
Facilitated Problem Definition Workshops

- GOSC directed formal staffing of proposed issues (21 Jun - 7 Jul); GOSC approved 32 issues, 16 Jul
- GOSC/OPSDEPS approved JS QDR Core Themes & CJCS 5x8 cards

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Sustainment, Strategic Mobility and Infrastructure Panel Organization



Membership

VDJ4 Oversight

J-4 RRD Panel Lead

J-2 THRU J8 representation

Services

- Army
- Navy
- Air Force
- Marine Corps
- Coast Guard
- ACJCS(NG/RM)

CINCS

- JFCOM
- USFK
- CENTCOM
- EUCOM
- NORAD
- PACOM
- SOCOM
- SOUTHCOM
- SPACECOM
- STRATCOM
- TRANSCOM

OSD & Defense

Agencies

- DCAA
- DeCA
- DFAS
- DLA
- DCMA
- DUSD (LM&R)
- OASD/HA
- OSD PA&E
- TRICARE
- WHS

Structure

Sub-Panels(J-4, O-6 Leads)

Sustainment

Mobility

Installations and Engineering

Information Fusion

Medical

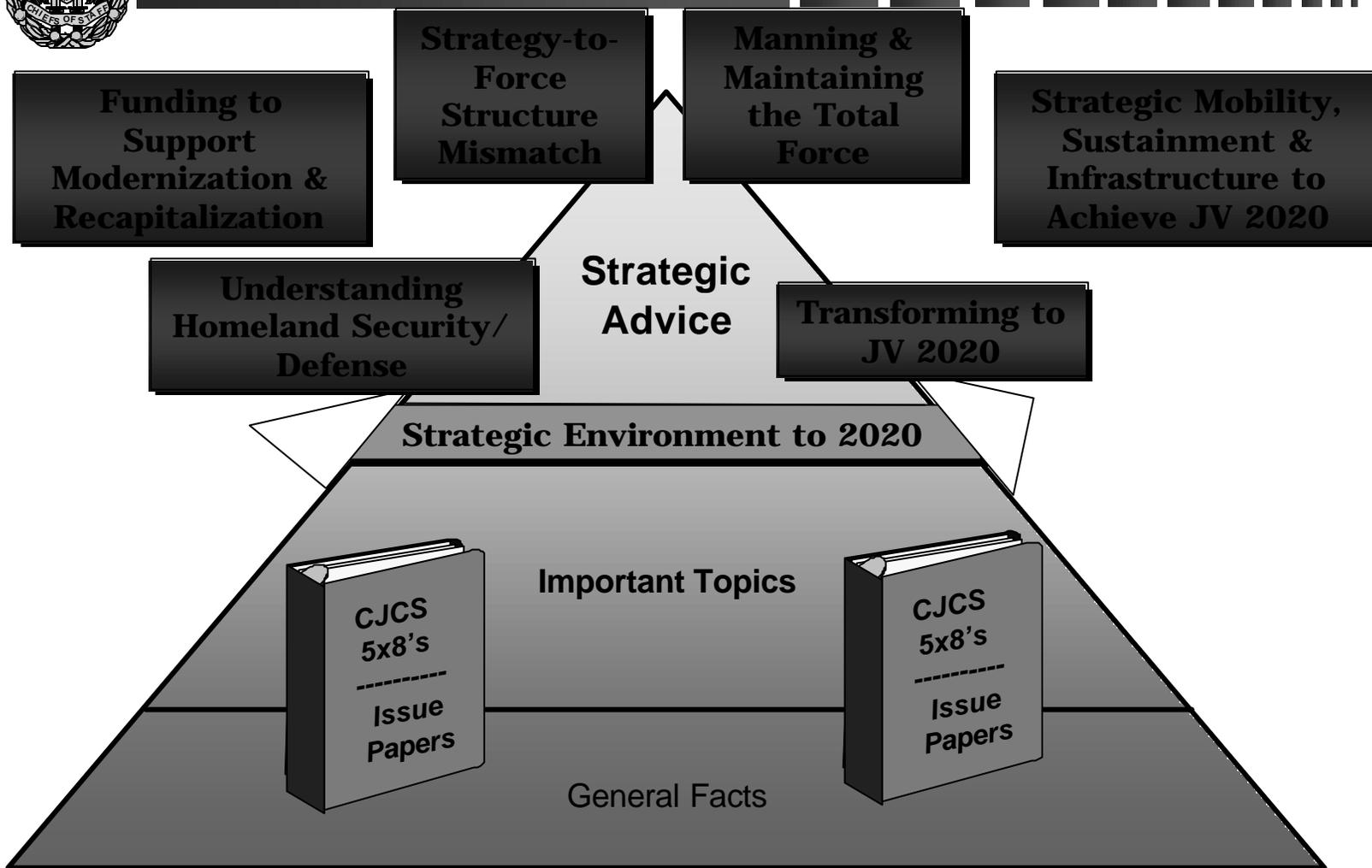
Generation Force Analysis Working Group

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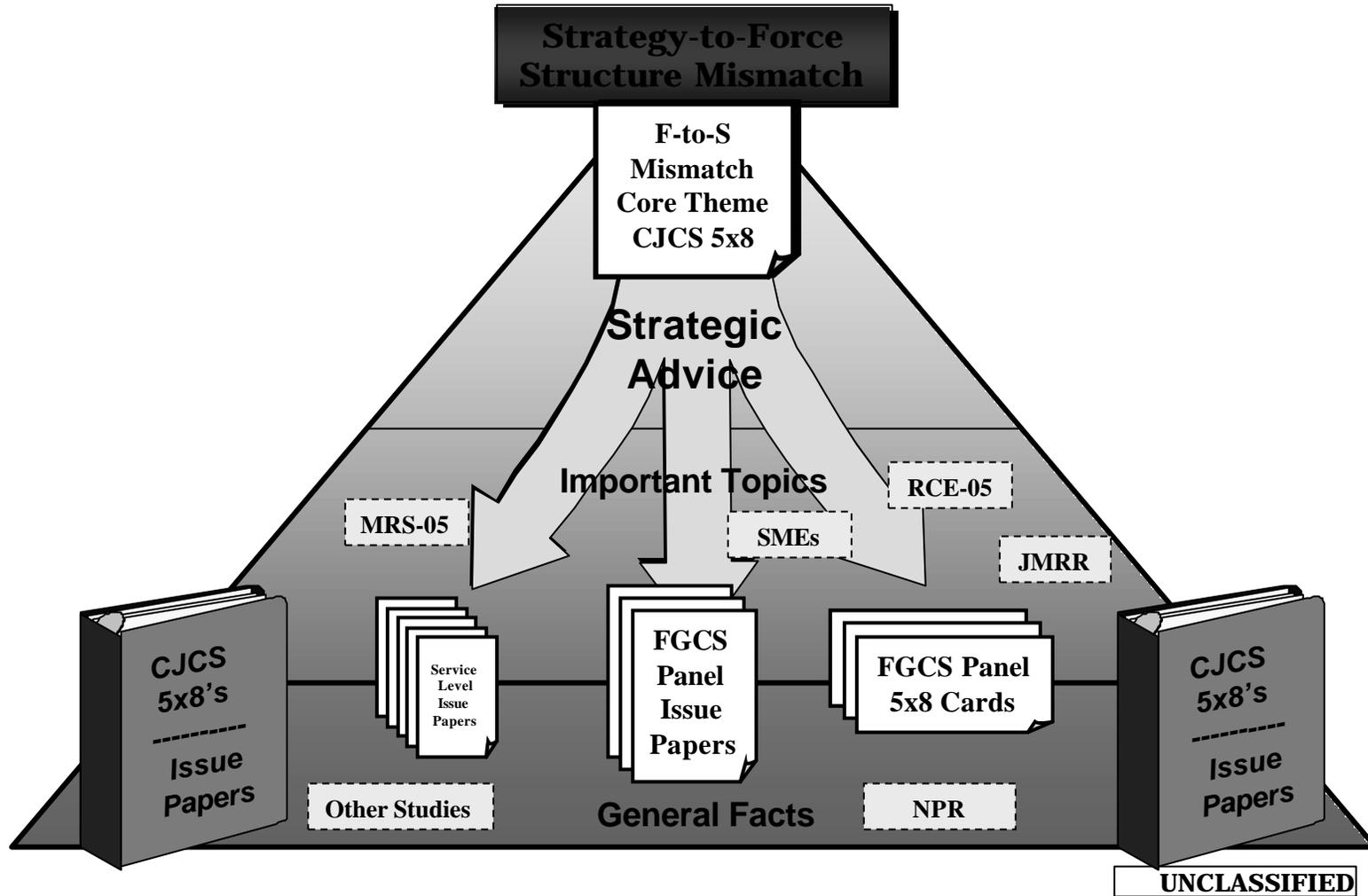
JS QDR Core Themes



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JS QDR Core Theme Foundations





JS QDR Core Themes - Another Perspective



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Execution Phase - “Knowns / Unknowns”

Knowns:

- **JS QDR preparation phase complete yielding:**
 - “Core Themes” and QDR “Must Address” Issues
 - A working collaborative process in place with Services / CINCs
 - JS postured to support OSD in QDR with Service & CINC support

Unknowns:

- **JS QDR execution phase:**
 - OSD QDR structure and process decisions
 - Relationship between OSD and JS QDR activities
 - Final structure for CJCS QDR assessment / assessment of risk

OSD is in charge of QDR

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