NEVADA AND UTAH
MX COMMUNITY IMPACT
ASSISTANCE PROGRAM

DRAFT
MX BLOCK FUNDING
PROCESS

March 20, 1981

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MEMORANDUM FOR DTIC (Acqns.-L.)

ATTN: Miss Maulby

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Mr. Jack Bush
Special Projects and Plans
703-787-2928
DSN 227-2928

JUL 16 93 9:31

703 614 7572 PAGE 002
INTRODUCTION:

This report presents a draft funding format and process for the Nevada and Utah MX Community Impact Assistance Program.

This proposed funding mechanism and program has been prepared in a coordinated effort which included representation from the Nevada seven-county Local Oversight Committee, City of Las Vegas, Clark County, State of Nevada MX Field Office, the Utah MX Coordination Office, and the Utah MX Missile Policy Board.

The size and the scope of the proposed MX missile system is by all standards enormous and potentially overwhelming. The states, counties and communities which may play host to this system will undergo dramatic changes in their current life styles and physical settings. With the recognition of these projected impacts and increased demands for services, the states, counties and cities which lie within the impacted area have been working closely with the Federal government formulating and developing a funding mechanism for impact aid which will assure mitigation of MX community impacts.

After months of review and comment by all parties, the following draft funding legislation and process has been developed.
MX FUNDING REQUEST PROCESS

The following pages detail the process and procedures which jurisdictions and service districts would follow in preparation of a unified request for MX Impact Community Assistance Fund.

This section will identify the different entities which are involved in the funding priority and planning program and generally explain these actions and interactions within the MX Block Grant program.
MX BLOCK GRANT
FUNDING PROCESS

SECRETARY OF
DEFENSE

NV MX GRANT REVIEW COMM.
Priority, Planning, Programming
REP: FEDERAL STATE LOCAL

FISCAL AGENT

UT MX GRANT REVIEW COMM.
Priority, Planning Programming
REP: FEDERAL STATE LOCAL

FISCAL AGENT

BI-STATE TECHNICAL GROUP

LOC * STATE MX OFFICE
Comp. Plan. Siting Impacts State Fis. Impacts
Cap. Improv. Plan Transp. Impacts
Local Fis. Impacts Transp. Environ. Concerns
Other

DEFENSE PLANNING
DEIS Phase IV A.F. Base Plan.
A.F. Base Plan.

LPB *
Siting Impacts Transp. Impacts
DEIS Phase IV A.F. Base Plan.

STATE MX MAN. COMM.
DEIS
Corps Life Support

DEFENSE PLANNING

* LOC = Local Oversight Committee
LPB = Local Policy Board
I. FUNDING REQUEST PROCESS

INTERACTION BETWEEN PLANNING ACTIVITIES AND AGENCY PROGRAMS

The identification of need for community impact assistance is a direct result of the affected counties, cities and service districts recognizing their service levels constraints and limitations. This portion of the funding request process recognizes the need for planning entities concerned with MX.

To identify the specific public work programs which will need to be expanded or developed to assure wanted and coordinated community growth, this level of analysis will translate Defense Department planning information into understandable local and state impact needs.

The product at this level of interaction will be a multi-year, regional capital facility improvement plan. This capital improvement plan would represent an agreement by all State and local entities on those programs that should be funded in a specific year or time frame.

Besides the positive aspects of coordinating the numerous jurisdictions requests, this regional capital improvement plan will act as a master program guide to the higher level of MX grant review. For the purpose of this draft, we are calling this entity, the MX Grant Review Committee. An explanation of this Committee follows.
* LOC = Local Oversight Committee
* LPB = Local Policy Board
II. FUNDING REQUEST PROCESS

MX GRANT REVIEW COMMITTEE

The Department of Defense has expressed concern that grant requests from the various counties, cities, and service districts may overload the funding system. This Block Grant concept eliminates that concern. We propose establishment of an MX Grant Review Committee, which would act as the funding request agency to the Department of Defense.

The MX Grant Review Committee would request a single transfer of funds from the Department of Defense to the designated fiscal agent.

The Committee fund transfer request would be based on the yearly funding requests identified in the adopted regional capital facilities improvement program.

Establishment of this Committee gives those appointed members from the Federal, State, and local level an opportunity for a yearly review of MX grant requests.

With the MX system encompassing a two-state area, there must also be a means to coordinate the two-states' Grant Review Committees. This funding request process recognizes this need, and allows for a Bi-State MX technical group.

The Bi-State group will assure the coordination of the yearly requests of both States to the Department of Defense.
**MX BLOCK GRANT FUNDING PROCESS**

**SECRETARY OF DEFENSE**

**NV MX GRANT REVIEW COMM.**
- Priority, Planning
- Programming
- Rep.
- Federal
- State
- Local

**UT MX GRANT REVIEW COMM.**
- Priority, Planning
- Programming
- Rep.
- Federal
- State
- Local

**BI-STATE TECHNICAL GROUP**

**LOC**
- Comp. Plan.
- Cap. Improv. Plan
- Local Fis. Impacts
- Other

**STATE MX OFFICE**
- Siting
- Impacts
- State Fis.
- Impacts
- Transp.
- Envir. Concerns
- Other

**DEFENSE PLANNING**
- DEIS
- Corps Life Support
- A.F. Base Plan.
- A.F. Base Plan.
- Other

**LPB**
- Baseline
- Phase I
- Op. Base
- Phase II
- Constr.
- Energy
- Fiscal
- Proced.
- Other

**STATE MX MAN.COMM.**

**DEFENSE PLANNING**
- DEIS
- Corps Life Support
- Energy
- Fiscal
- Proced.
- Other

* LOC = Local Oversight Committee
* LPB = Local Policy Board
III. FUNDING REQUEST PROCESS

SECRETARY OF DEFENSE

The Secretary of Defense will be authorized by the special MX Block Grant Legislation to make block grant to states governments, counties, cities, school districts and multi-jurisdictional associations of local government located near the MX weapon system deployment area.

After approval of the yearly funding request from the MX grant review committee, the Secretary of Defense will transfer designated funding amounts to the specified fiscal agent.
* LOC = Local Oversight Committee
LPB = Local Policy Board
IV. FUNDING DISTRIBUTION PROCESS

SECRETARY OF DEFENSE/FISCAL AGENT

The distribution of Block Grant funds is a fairly simple procedure. The main direction and purposes of the block grant process is to allow sufficient funding to be provided in a direct manner to the applicant in need.

This streamline funding process must be created in a fashion which will assure the Department of Defense, and the federal government in general, fiscal accountability.

This Block Grant Funding process proposes to use a specific fiscal agent to act as an administration point for all MX impact funding. This fiscal agent (yet unidentified) would provide the necessary audit accountability needed in the processing of federal funds.

For those larger jurisdictions which may already have these administrative capabilities, this procedural step would be modified to a pass through action by the fiscal agent.

The fiscal agent upon receipt of impact funds would in a timely manner administer and appropriate those funds to those agencies or service districts which were specified as grant recipients in the regional capital facilities plan.
MN MX BLOCK GRANT FUNDING PROCESS

SECRETARY OF DEFENSE

NV MX GRANT REVIEW COMM.
Priority, Planning, Programming
FISCAL AGENT
REP: FEDERAL STATE LOCAL

UT MX GRANT REVIEW COMM.
Priority, Planning Programming
FISCAL AGENT
REP: FEDERAL STATE LOCAL

BI-STATE TECHNICAL GROUP

LOC * STATE MX OFFICE
Comp. Plan. Siting Impacts DEIS Baseline Siting Impacts DEIS
Environ. Concerns
Other Other

DEFENSE PLANNING
DEIS Baseline Support Op. Base
A.F. Base Plan.
Other

LPB * STATE MX MAN.COMM.
Siting Impacts
Phase II Constr. Energy
A.F. Base Plan.
Other

DEFENSE PLANNING
DEIS
Corps Life Support
Other

* LOC = Local Oversight Committee
LPB = Local Policy Board