MEMORANDUM FOR RECORD

FROM: 90 MW/CC

SUBJECT: Final Finding of No Significant Impact for Minor Construction Projects at FEW

1. F. E. Warren Air Force Base (FEW) proposes multiple minor construction projects on the installation and in the Minuteman III Missile System Complex.

2. Pursuant to 40 CFR §1508.13 and 32 CFR §989 (Air Force Environmental Impact Analysis Process), federal agencies shall complete an Environmental Assessment (EA) and, if appropriate, document that the action will not have a significant effect on the environment through a Finding of No Significant Impact (FONSI). FEW completed a Programmatic EA for the proposed action. This EA, attached and incorporated by reference in this finding, considers the potential impacts of the proposed actions on the natural and human environment.

3. I conclude that the proposed action does not constitute a major federal action significantly affecting the quality of the human environment when considered individually or cumulatively in the context of the referenced Act, including both direct and indirect impacts. Therefore, an Environmental Impact Statement (EIS) is not required. My decision to approve the proposed action is based upon the following:
   a. This document is applicable to only the actions that meet the criteria as outlined in Section 2 of this EA.
   
   b. On 21 May 2013, FEW consulted with the Wyoming Department of Environmental Quality and they had no objections to the draft EA.
   
   d. On 7 June 2013, the United States Fish and Wildlife Service reviewed the draft EA and provided recommendations regarding its content. FEW adopted their recommendations.
   
   c. On 11 June 2013, the Wyoming State Historic Preservation Office reviewed the EA and voiced no objections provided that the provisions of 36 CFR §800 are followed.

4. The point of contact for this EA is Mr. Travis Beckwith, NEPA Coordinator for FEW. He can be reached at (307) 773-3667 or via e-mail at travis.beckwith@us.af.mil.

Attachment:
Final Programmatic Environmental Assessment for Minor Construction Projects at FEW
**Final Programmatic Environmental Assessment (EA) for Minor Construction Projects at F. E. Warren Air Force Base, Wyoming**

90th Civil Engineer Squadron (90 CES/CEIE), 300 Vesle Dr Ste 600, Francis E. Warren AFB, WY, 82005

Approved for public release; distribution unlimited

**Security Classification of:**
- a. REPORT: unclassified
- b. ABSTRACT: unclassified
- c. THIS PAGE: unclassified

**Limitation of Abstract:** Same as Report (SAR)

**Number of Pages:** 19
FINAL

PROGRAMMATIC

ENVIRONMENTAL ASSESSMENT (EA)

FOR

MINOR CONSTRUCTION PROJECTS

AT

F. E. WARREN AIR FORCE BASE, WYOMING

JUNE 2013

Prepared by: 90 CES/CEIE
Francis E. Warren AFB, Wyoming
Point of Contact: Mr. Travis Beckwith, (307) 773-3667
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APPENDIX 1: AGENCY CORRESPONDENCE
1. INTRODUCTION.

F. E. Warren Air Force Base (FEW) has a need for minor construction projects throughout the installation. Proposed projects include but are not limited to:

1.1 Construction or reconfiguration of parking lots and staging areas.

1.2 Construction of outdoor site furnishings, including covered patios, outdoor storage and outdoor kitchens.

1.3 Additions to existing buildings.

1.4 New building construction.

2. APPLICABILITY

This Programmatic EA is applicable so long as all of the following conditions are met:

2.1 The proposed action is less than one (1) acre of total ground disturbance (building and any site improvements included).

2.2 The proposed action is not within a floodplain as defined by the Federal Emergency Management Agency (FEMA). Proposed actions within floodplains will require the completion of a Finding of No Practicable Alternative (FONPA) in accordance with AFI 32-7064 Integrated Natural Resources Management.

2.3 The proposed action is not located in any areas determined to be critical habitat (i.e. Colorado Butterfly Habitat, Preble’s Meadow Jumping Mouse, etc.), in any area where threatened or endangered species are present or for any action that would cause new water depletions to the Platte River system.

2.4 The proposed action is not within jurisdictional wetlands of the U.S. as determined by the U.S. Army Corps of Engineers or in any areas that are inundated or saturated by surface or groundwater at a frequency and duration sufficient to support, and that under normal circumstances do support, a prevalence of vegetation typically adapted for life in saturated soil conditions. This includes any actions that are adjacent to, or have the potential to impact wetlands. Any proposed action that may impact wetlands will require a FONPA.

2.5 The proposed action does not constitute an adverse effect to historic properties as determine through consultation with the Wyoming State Historic Preservation Office (WYSHPO). If the WYSHPO determines that a proposed action constitutes an adverse effect to historic properties, FEW shall complete an EA in accordance with 32 CFR §989.

2.6 The proposed action complies with the Energy Independence Security Act (EISA) of 2005.

2.7 The proposed action is not segmented in order to avoid the requirements of 32 CFR §989. Segmented actions in which the cumulative effect would exceed the threshold limits established by this EA shall complete the NEPA process in accordance with 32 CFR §989.
Maps and/or documentation that illustrate each of these constraints are updated as new information becomes available. The most recent documents are available from 90 CES/CEIE and are also reprinted in the FEW Installation Development Plan (IDP).

3. PURPOSE AND NEED FOR ACTION.

The purpose of this action is to address multiple issues including, but not limited to:

3.1 Health and Safety: Efforts to improve the health and safety of base residents and employees.

3.2 Traffic Safety: Many parking lots and roads often need to be reconfigured to address safety deficiencies.

3.3 Quality of Life: Efforts that improve the quality of life for base residents and employees.

3.4 90 MW Mission Requirements: Emerging mission requirements often necessitate new facilities.

4. DESCRIPTION OF PROPOSED ACTION AND ALTERNATIVES

A description of the proposed action and alternative is as follows:

4.1 Proposed Action: This proposed alternative is to meet emerging requirements by placing new construction outside of jurisdictional wetlands, flood plains and designated areas of critical habitat. FEW shall consult with the Wyoming State Historic Preservation Office (WYSHPO) to ensure that no historic properties are adversely affected by the proposed action.

4.2 No action alternative: This alternative would not address emerging base requirements for minor construction projects that positively impact health, safety, quality of life and mission capability.

5. SCOPE OF THE ENVIRONMENTAL ASSESSMENT.

This Environmental Assessment (EA) is required by the Air Force Environmental Impact Analysis Process (32 CFR §989), the National Environmental Policy Act (Public Law 91-190) and Council on Environmental Quality (CEQ) Regulations (40 CFR §1500-1508). This EA identifies, describes and evaluates the potential direct, indirect, and cumulative environmental impacts that could result from the construction of the proposed action.

During the scoping process, the FEW Environmental Planning Function (EPF) determined that the proposed action has the potential to affect:

5.1 Land Use: Includes encroachment issues, compatible use, zoning requirements and noise issues. It also includes compliance with the IDP, January 2013 edition or most recent).

5.2 Soils and Geology: Includes consideration of physiographic features, topography, geological features and the Environmental Restoration Program.
5.3 Air Quality: Air quality includes emissions, fugitive dust and compliance with the Clean Air Act. FEW is located within an attainment zone as determined by the United States Environmental Protection Agency, consequently conformity determinations are not required. However, any proposed action shall comply with the Clean Air Act and any other regulation governing air quality.

5.4 Water Resources: Water resources include storm water, wastewater and potable water.

5.5 Biological Resources: Biological resources include wetlands, floodplains and threatened and endangered species.

5.6 Cultural Resources: Cultural resources include archeological sites, historic buildings and other properties of historic significance. Fort D. A. Russell, a National Historic Landmark District (NHLD), is within the FEW installation boundaries. In addition, FEW features a number of other historic properties, including archaeological sites that are listed in, or eligible for listing in the National Register of Historic Places (NRHP).

6. AFFECTED ENVIRONMENT.

6.1 Land Use: New construction has the potential to impact land use. Impacts include incompatibility with existing or adjacent land use and the potential for increased noise particularly during construction. Any new construction shall be sited in consideration of existing and adjacent land uses. New construction shall also incorporate existing plans, regulatory requirements or zoning regulations that governs how land shall be used. This includes the FEW IDP, which ensures that proposed land use is compatible with existing land uses. Consideration shall also be given to impacts caused by noise and encroachment.

6.2 Soils and Geology: New construction has the potential to impact geological features, physiographic features and has the potential to cause erosion. New construction shall be compatible with the existing soils and geology of the area.

6.3 Air Quality: New construction has the potential to impact air quality, particularly during the actual construction phase of any project.

6.4 Water Resources: New construction has the potential to impact storm water, wastewater, and potable water.

6.5 Biological Resources: Biological resources include, but are not necessarily limited to:

6.5.1 Colorado Butterfly Plant, a species listed as threatened under the Endangered Species Act. This EA is not applicable to any proposed action within Colorado Butterfly Habitat or where Colorado Butterfly Plants are observed.

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The USFWS updates the list of threatened and endangered species (and their associated critical habitat) over time. The FEW Environmental Element shall ensure that the list is updated as it pertains to the applicability of this EA. This EA is not applicable in those instances in which threatened and endangered species are identified within a project's area of potential effect.
6.5.2 Preble’s Meadow Jumping Mouse.

6.5.3 Migratory birds and their associated habitat on FEW. No action undertaken under this EA shall disturb any migratory bird or impact migratory bird habitat (i.e. nesting areas). This EA does not apply to any proposed action in which adverse effects to migratory birds occur.

6.5.4 Platte River system. The United States Fish and Wildlife Service reviewed this EA and determined that actions that cause new water depletions to the Platte River system will affect federally listed species downstream. Specifically, depletions will impact the least tern (Sternula antillarum), pallid sturgeon (Scaphirhynchus albus), piping plover (Charadrius melodus), western prairie fringed orchid (Platanthera praeclara) and the whooping crane (Grus Americana). Accordingly, this EA is not applicable to any proposed action in which new water depletions to the Platte River system may occur.

6.5.5 Wetlands: This EA is not applicable to any proposed action in any areas in which wetlands are present.

6.5.6 Floodplains: This EA is not applicable to any proposed action within a floodplain as determined by the Federal Emergency Management Agency (FEMA).

6.5.7 Cultural Resources: New construction on base has the potential to impact the Fort D. A. Russell NHLD and other properties that are listed in or eligible for listing in the NRHP. In cases where historic properties are present, FEW shall consult with the WYSHPO in accordance with 36 CFR §800, Subpart B. This EA is not applicable to any projects in which adverse effects to historic properties are proposed, or if the WYSHPO determines that the proposed action constitutes an adverse effect to historic properties. This includes impacts to archaeological sites that are listed in eligible for listing in the NRHP. Work shall not proceed until consultation is completed.

7. ENVIRONMENTAL IMPACTS.

7.1 Direct: There is the potential for direct impacts to land use, soils & geology, air quality, water resources and biological resources.

7.1.1 Land Use: Adherence to the FEW IDP will ensure that proposed actions will not adversely impact land use. There is the potential for noise impacts during any new construction; however these impacts are of limited duration.

7.1.2 Soils & Geology: New construction will impact both soils and geology; however impacts are expected to be insignificant.

7.1.3 Air Quality: New construction has the potential to increase the amount of fugitive dust. The use of Best Management Practices (BMPs) during construction will mitigate any hazard.

7.1.4 Water Resources:

7.1.4.1 Storm Water: New construction has the potential to degrade storm water quality or increase storm water runoff. Adherence to all applicable local, state and federal laws regarding storm water mitigates any direct impact. Implementation of BMPs during
construction also ensures that construction impacts will not adversely impact water resources.

7.1.4.2 Wastewater: New construction, and any associated personnel increases, has the potential to increase demand on the wastewater system. Verification of proper wastewater system design capacity mitigates any potential impacts. New industrial construction will require verification of permit compliance prior to construction. Coordination with the Cheyenne Board of Public Utilities is required to ensure compliance with current permitted industrial wastewater discharge.

7.1.4.3 Potable Water: New construction has the potential to impact demand for potable water. Compliance with current USAF sustainability standards mitigates these potential impacts.

7.2 Indirect: There are no anticipated indirect impacts as a result from implementing the preferred alternative. Adherence to all applicable laws and regulations ensures that indirect impacts are avoided.

7.3 Cumulative: There are no other anticipated cumulative impacts.

8. PERSONS AND AGENCIES CONSULTED.

The following agencies/individuals were contacted and/or provided a copy of the EA during its original preparation in order to afford an opportunity for comment on the content of the document. Agency consultations are required per 32 CFR 989.14(d).

| Wyoming State Historic Preservation Office 2301 Central Avenue Cheyenne WY 82002 | Wyoming Department of Environmental Quality 122 West 25th St, Herschler Building Cheyenne WY 82002 | U. S. Fish and Wildlife Service Ecological Services 5353 Yellowstone Road, Suite 308A Cheyenne WY 82003 |

9. REFERENCES.

32 CFR §989, Department of the Air Force Environmental Impact Analysis Process (EIAP)
36 CFR §800, Protection of Historic Properties
AFI 32-7065, Cultural Resources Management Program
Clean Water Act
FEW Engineering Specification Section 01010 Environmental Protection
FEW Installation Development Plan, January 2013
FEW Integrated Cultural Resources Management Plan, August 2009
FEW Natural Resources Management Plan, as updated.
The National Environmental Policy Act, as amended 42 USC 4321 et seq.
U.S. Code Title 42, Chapter 85, Air Pollution Prevention and Control (as amended)
Wyoming Water Quality Rules and Regulations, Chapter 2
10. LIST OF PREPARERS AND REVIEWERS

10.1 PREPARERS

<table>
<thead>
<tr>
<th>Name</th>
<th>Background</th>
<th>Experience (years)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Travis Beckwith, NEPA Coordinator, Cultural Resources Manager</td>
<td>B.A. History; M.A. History</td>
<td>9</td>
</tr>
<tr>
<td>LiJane Brunner, Water Quality Manager</td>
<td>B.S. Environmental Engineering</td>
<td>3</td>
</tr>
<tr>
<td>Andy McKinley, Environmental Element Chief</td>
<td>B.S. Environmental Engineering</td>
<td>7</td>
</tr>
<tr>
<td>Kurt Warmbier, Toxics Manager</td>
<td>B.S. Biology</td>
<td>34</td>
</tr>
<tr>
<td>Shain Wright, Water Quality Manager</td>
<td>B.S. Agronomy</td>
<td>13</td>
</tr>
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</table>

10.2 REVIEWERS

<table>
<thead>
<tr>
<th>Name</th>
<th>Agency</th>
<th>Title</th>
</tr>
</thead>
<tbody>
<tr>
<td>Kurt Warmbier</td>
<td>USAF, 90 MW/JA</td>
<td>Attorney Advisor, Environmental Law</td>
</tr>
<tr>
<td>Travis Beckwith</td>
<td>USAF, 90 MW/CEIE</td>
<td>NEPA Coordinator/Cultural Resources Manager</td>
</tr>
</tbody>
</table>
Table 1. COMPARISON OF PREDICTED ENVIRONMENTAL IMPACTS.

<table>
<thead>
<tr>
<th>Impacts</th>
<th>Alternative A: Preferred Action</th>
<th>Alternative B: No Action</th>
</tr>
</thead>
<tbody>
<tr>
<td>Land Use</td>
<td>Potential impacts. Adherence to the FEW IDP as well as all other applicable laws and regulations minimizes any potential impacts.</td>
<td>No Impacts</td>
</tr>
<tr>
<td>Geology and Soils</td>
<td>Minor impacts. Adherence to the FEW IDP as well as all other applicable laws and regulations minimizes any potential impacts.</td>
<td>No Impacts</td>
</tr>
<tr>
<td>Air Quality</td>
<td>Potential Short-Term Impacts. Use of BMPs during construction will minimize any impacts to air quality.</td>
<td>No Impacts</td>
</tr>
<tr>
<td>Cultural Resources</td>
<td>No Impacts. Consultation with WYSHPO that results in a finding of &quot;no effect&quot; or &quot;no adverse effect&quot; ensures impacts to Cultural Resources will be avoided.</td>
<td>No Impacts</td>
</tr>
<tr>
<td>Water Resources</td>
<td>Potential Impacts. Use of BMPs minimizes any potential impacts to water resources.</td>
<td>No Impacts</td>
</tr>
<tr>
<td>Biological Resources</td>
<td>No Impacts. Avoidance of critical habit, wetlands, floodplains and adherence to the FEW IDP ensures no impacts.</td>
<td>No Impacts.</td>
</tr>
</tbody>
</table>
APPENDIX 1: AGENCY CORRESPONDENCE
In Reply Refer To:
06E13000/WY13CPAO0192

Travis Beckwith, DAF
NEPA Program Coordinator
90 CES/CEAN
300 Vesle Drive, Suite 600
F.E. Warren AFB WY 82005

Dear Mr. Beckwith:

Thank you for your letter and attached documentation dated May 21, 2013, and received in our office on May 22. Your letter requested U.S. Fish and Wildlife Service (Service) comments on your draft Programmatic Environmental Assessment (EA) for Minor Construction Projects at F.E. Warren Air Force Base, Wyoming. The U.S. Air Force is preparing the EA to fulfill their National Environmental Policy Act (NEPA) obligations prior to undertaking small construction projects on the base. Types of projects that will be covered by this EA include (1) construction or reconfiguration of parking lots and staging areas; (2) construction of outdoor site furnishings, including covered patios, outdoor storage and outdoor kitchens; (3) additions to existing buildings; and (4) new building construction. The draft EA states that it will only be applicable to projects that are not located in any areas determined to be critical habitat or in any area where threatened or endangered species are present. Furthermore, the draft EA states that no action undertaken under this EA shall disturb any migratory bird or impact migratory bird habitat (i.e. nesting areas). After reviewing the draft EA, the Service has the following recommendation.

Recommendation

The draft EA states that any project undertaken will not be located in areas occupied by threatened and endangered species. However, the Service recommends that the text be modified to further describe whether any project will cause new water depletions to the Platte River system. New water depletions to this system have been shown to affect federally listed species downstream including the least tern (Interior population) (Sterna antillarum), pallid sturgeon (Scaphirhynchus albus), piping plover (Charadrius melodus), western prairie fringed orchid (Platanthera praeclara), and the whooping crane (Grus americana) and its designated critical habitat.
We appreciate your efforts to ensure the conservation of endangered, threatened, and candidate species and migratory birds. If you have questions regarding this letter or your responsibilities under the Endangered Species Act of 1973, as amended, 16 U.S.C. 1531 et seq., please contact Alex Schubert of my office at the letterhead address or by phone at (307) 772-2374, extension 238.

Sincerely,

[Signature]

R. Mark Sattelberg
Field Supervisor
Wyoming Field Office

cc: WGFD, Non-game Coordinator, Lander, WY (B. Oakleaf)
WGFD, Statewide Habitat Protection Coordinator, Cheyenne, WY (M. Flanderka)
Jun 11, 2013

Travis Beckwith
NEPA Program Coordinator
90 CES/CEAN
300 Vesle Drive, Suite 600
F.E. Warren AFB, WY 82005

re: Programmatic Environmental Assessment for Minor Construction Projects, F.E. Warren AFB (SHPO File# 0613BAB003)

Dear Mr. Beckwith:

Thank you for consulting with the Wyoming State Historic Preservation Office (SHPO) regarding the above referenced undertaking. It is our understanding that F.E. Warren AFB is in the process of completing a Programmatic Environmental Assessment for minor construction projects. Projects that are subject to the Programmatic Environmental Assessment will need to comply with Section 106 per 36CFR800.

Please refer to SHPO project #0613BAB003 on any future correspondence regarding this undertaking. If you have any questions, please contact me at 307-777-8594.

Sincerely,

Brian Beadles
Historic Preservation Specialist
Mr. Travis Beckwith  
90 CES/CEAN  
300 Vesle Drive, Suite 600  
F. E. Warren AFB WY 82005  

Mr. Mark Sattelberg  
U. S. Fish and Wildlife Service  
Ecological Services  
5353 Yellowstone Road, Suite 308A  
Cheyenne WY 82003

Dear Mr. Sattelberg

F. E. Warren AFB (FEW) is in the process of completing a Programmatic Environmental Assessment (EA) for minor construction projects on the installation. The purpose of this EA is to satisfy our obligations under the National Environmental Policy Act. The EA is not applicable to any proposed action that would have an adverse impact on any resources under the jurisdiction of your agency, nor does it satisfy our obligations under other local, state or Federal laws, including proposed actions that might impact the Colorado Butterfly Plant, the Preble’s Meadow Jumping Mouse, critical habitat, migratory birds or any species listed in the future. In accordance with 32 CFR §989, the draft report is being submitted for your review and comment. If you have any questions, please contact Mr. Travis Beckwith at (307) 773-3667.

Sincerely

[Signature]

TRAVIS A. BECKWITH, DAF  
NEPA Program Coordinator

Attachment:  
1. Draft Programmatic EA for Minor Construction Projects at FEW

cc:  
90 CES/CEA
Mr. Travis Beckwith  
90 CES/CEAN  
300 Vesle Drive, Suite 600  
F. E. Warren AFB WY 82005

Mr. Todd Parfitt, Director  
Wyoming Department of Environmental Quality  
122 West 25th St, Herschler Building  
Cheyenne 82002

Dear Mr. Parfitt

F. E. Warren AFB (FEW) is in the process of completing a Programmatic Environmental Assessment (EA) for minor construction projects on the installation. The purpose of this EA is to satisfy our obligations under the National Environmental Policy Act. The EA is not applicable to any proposed action that would have an adverse impact on any resources under the jurisdiction of your agency, nor does it satisfy our obligations under other local, state or Federal laws. In accordance with 32 CFR §989, the draft report is being submitted for your review and comment. If you have any questions, please contact Mr. Travis Beckwith at (307) 773-3667.

Sincerely

TRAVIS A. BECKWITH, DAF  
NEPA Program Coordinator

Attachment:  
1. Draft Programmatic EA for Minor Construction Projects at FEW

cc:  
90 CES/CEA
DEPARTMENT OF THE AIR FORCE
90TH MISSILE WING (AFGSC)

Mr. Travis Beckwith  
90 CES/CEAN  
300 Vesle Drive, Suite 600  
F. E. Warren AFB WY 82005

Mrs. Mary Hopkins  
State Historic Preservation Office  
Barrett Building, Third Floor North  
2301 Central Ave  
Cheyenne WY 82003

Dear Mrs. Hopkins,

F. E. Warren AFB (FEW) is in the process of completing a Programmatic Environmental Assessment (EA) for minor construction projects on the installation. The purpose of this EA is to satisfy our obligations under the National Environmental Policy Act. The EA clearly states that Section 106 consultation will occur on an individual basis for each minor construction project per 36 CFR §800. This EA will not be applicable to any project that, in your office's determination, would have an adverse effect on historic properties. In accordance with 32 CFR §989, the draft report is being submitted for your review and comment. If you have any questions, please contact Mr. Travis Beckwith at (307) 773-3667.

Sincerely,

[Signature]

TRAVIS A. BECKWITH, DAF  
NEPA Program Coordinator

Attachment:  
1. Draft Programmatic EA for Minor Construction Projects at FEW

cc:  
90 CES/CEA
SUMMARY

1. PURPOSE: To obtain 90 MW/CC signature on the FONSI for Minor Construction Projects.

2. SUMMARY: F.E. Warren AFB (FEW) proposes various minor construction projects to meet mission requirements. In accordance with the National Environmental Policy Act (NEPA) and 32 CFR 989, FEW prepared a Programmatic EA to analyze potential environmental impacts associated with the proposed action. After completion of the EA, FEW concluded that the proposed action does not constitute a major federal action significantly affecting the quality of the human environment. FEW consulted numerous stakeholders and the public and received no objections to the proposed action. The FONSI is the decision document that completes the NEPA process for the proposed action.

3. The Final FONSI is located at Tab 1. The Final EA is located at Tab 2.

4. RECOMMENDATION: 90 MW/CC sign the final FONSI at Tab 1.

TRAVIS K. LEIGHTON, Lt Col, USAF
Commander, 90th Civil Engineer Squadron

2 Tabs:
1. Final FONSI, Minor Construction Projects
2. Final EA, Minor Construction Projects