TIME AND FREQUENCY ACTIVITIES AT
THE U.S. NAVAL OBSERVATORY

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Abstract

The U.S. Naval Observatory (USNO) has provided timing for the Navy since 1830 and, via DoD Directive 4650.05, is the sole source of timing for the Department of Defense. In cooperation with other institutions, the USNO also provides timing for the United States and the international community. Its Master Clock (MC) is the source of UTC (USNO), USNO’s realization of Coordinated Universal Time (UTC), which has stayed within 5 ns rms of UTC since 1999 and within 4 ns rms in 2010. The data used to generate UTC (USNO) are based upon 69 cesium and 26 hydrogen maser frequency standards in four buildings at two sites. USNO disseminates time via voice, telephone modem, Network Time Protocol (NTP), GPS, and Two-Way Satellite Time Transfer (TWSTT). This paper describes some of the changes being made to meet the future needs for precision, accuracy, and robustness. Further details and explanations of our services can be found online at http://www.usno.navy.mil/USNO.

I. TIME GENERATION

The most important part of USNO’s Time Service Department is its staff, which currently consists of 32 positions. Of these, the largest group, about 40% of the staff, is directly involved in time transfer. The rest are fairly evenly divided between those who service the clocks, those who monitor them, and those who are working to develop new ones.

The core stability of USNO time is based upon the clock ensemble. We currently have 69 HP5071 cesium clocks made by Hewlett-Packard/Agilent/Symmetricom, and 26 cavity-tuned “Sigma-Tau/Datum/Symmetricom” hydrogen maser clocks, which are located in three Washington, D.C. buildings and at the USNO Alternate Master Clock (AMC), located at Schriever Air Force Base in Colorado. The clocks used for the USNO timescale are kept in 19 environmental chambers, whose temperatures are kept constant to within 0.1 deg C and whose relative humidities (for all masers and most cesiums) are kept constant to within 1%. The timescale is based only upon the clocks located in Washington, D.C., and this number had been gradually decreasing for various reasons. In 2009, however, the number of clocks in our averaging rose slightly due to a successful effort to repair masers and replace expired cesium beam tubes. On 22 November 2010, 47 of those standards were weighted in the operational timescale computations.
Time And Frequency Activities At The U.S. Naval Observatory

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The operational system is based upon switches and counters that compare each clock against each of three master clocks once per hour and store the data on multiple computers, each of which generates a timescale and is capable of controlling the master clocks. Where possible, all connectors are screw-on (SMA). The measurement noise is about 25 picoseconds (ps) rms, which is less than the variation of a cesium clock over an hour. Because the maser clocks only vary by about 5 ps over an hour, we also measure them using a system to generate comparisons every 20 seconds, with a measurement noise of 2 ps. For robustness, duplicate low-noise systems measure each maser, with different master clocks as references. All clock data and time transfer data are gathered by redundant parallel computer systems that are protected by a firewall and backed up nightly on magnetic tape.

Before averaging data to form a timescale, real-time and postprocessed clock editing is accomplished by analyzing deviations in terms of frequency and time; all the clocks are detrended against the average of the best detrended cesiums [1]. A maser average represents the most precise average in the short term, and the detrending ensures that it is equivalent to the cesium average over periods exceeding a few months. A.1 is USNO’s operational timescale; it is dynamic in the sense that it weights recent maser and cesium data by their inverse Allan variance at an averaging time (tau) equal to the age of the data. Plottable files of both A.1 and the maser mean are available below http://tycho.usno.navy.mil.

UTC (USNO) is created by frequency-steering the A.1 timescale to UTC using a steering strategy called “gentle steering” [2-4], which minimizes the control effort used to achieve the desired goal, although at times the steers are so small that they are simply inserted. To realize UTC (USNO) physically, we use the one pulse per second (1-PPS) output of a frequency divider fed by a 5 MHz signal from an Auxiliary Output Generator (AOG). The AOG creates its output from the signal of a cavity-tuned maser steered to a timescale that is itself steered to UTC [2-5]. The MC has a backup maser and an AOG in the same environmental chamber. On 29 October 2004, we changed the steering method so that state estimation and steering are achieved hourly with a Kalman filter with a gain function as described in [6]. A second master clock (mc), duplicating the MC, is located in an adjacent chamber. In a different building, we have the same arrangement for a third mc, which is steered to the MC. Its backup AOG is steered to a mean timescale, based only on clocks in that building, which is itself steered to the MC.

An important part of operations is the USNO Alternate Master Clock (AMC), located at Schriever AFB in Colorado, adjacent to the GPS Master Control Station. The AMC’s mc is kept in close communication with the MC through use of Two-Way Satellite Time Transfer (TWSTT) and modern steering theory [7]. The difference is often less than 1 nanosecond (ns) as measured. We have not yet integrated the three masers and 12 cesiums at the AMC into USNO’s Washington, D.C., timescale, but it remains a possibility that carrier-phase TWSTT or GPS techniques can be made reliable and accurate enough to attempt this.

The operational unsteered timescale (A.1) is based upon averaging only the better clocks, which are first detrended using past performance. As a result of a study conducted in 2000 [8], we have widened the definition of a “good clock” and are recharacterizing the clocks less frequently, and new methods of clock characterization are under development [9]. We are also continuing to work on developing algorithms to combine optimally the short-term precision of the masers with the longer-term precision of the cesiums and the accuracy of International Atomic Time (TAI) itself, which is frequency-calibrated using the primary (fully calibrated) frequency standards operated by other institutions. It is planned to implement an algorithm that steers the MC hourly and tightly to a timescale based only upon masers, which are individually or collectively steered to a cesium-only timescale that itself is steered to UTC using the information in the Circular T [6,
The steered cesium-only timescale is based upon a Kalman-filter [11]. Individual masers would be steered to the cesium-only timescale before being averaged to create the maser-only timescale.

II. STABILITY OF UTC (USNO)

Figure 1 shows how UTC (USNO) has compared to UTC and also how its fractional frequency has compared to the unsteered maser mean, relative to an overall constant offset.

The top plot of Figure 1 is UTC – UTC (USNO) from the International Bureau of Weights and Measure’s (BIPM’s) Circular T. The lower plot shows the fractional frequency difference of the Master Clock against the maser mean, derived by subtracting an arbitrary constant (for plot display) from the difference between the Master Clock and mean frequencies, measured in Hz and divided by the 5 MHz frequency of the signal-realization. The rising curve previous to MJD 51000 is due to the graduated introduction of the $1.7 \times 10^{-14}$ blackbody correction to the primary frequency measurements. The steering time constant for the time deviations between the Master Clock and the mean was halved to 25 days on MJD 51050. Beginning about 51900, the mean has usually been steered so as to remove only half the predicted difference with UTC each month. Less aggressive clock characterization was implemented at around 52275. Hourly steers were implemented on 53307. Vertical lines indicate the times of these changes.
Figure 2 shows that the monthly stability of UTC (USNO) has decreased as the number of USNO clocks has decreased.

![UTC-UTC(USNO) and USNOs Clocks, Masers, and Wt In UTC](image)

Figure 2. Recent trends, which may not be causally related. The highest plot is the number of USNO cesium 5071s used to compute the steering timescale. The next highest plot, solid line, is the total weight of USNO clocks in UTC generation (including AMC). The third plot is the number of cavity-tuned masers used in the USNO steering timescale. The lowest plot is UTC – UTC (USNO); some of its features can be traced to specific time-transfer issues, such as the spike at MJD 55200.

Most of our users need and desire access to only UTC (USNO), which is accessible via GPS and other time transfer modes. Other users are interested in UTC, and for those we make predictions of UTC – UTC (USNO) available on the Web pages. The Web pages also provide the information needed for users who are interested in using the MC to measure absolute frequency. For those users interested mostly in frequency stability, we have made available the difference between the MC and the maser mean using anonymous ftp.

While the long-term stability of the Master Clock is set by steering to UTC, the exceptional stability of USNO’s unsteered mean can also be used to attempt to diagnose issues involving the long-term stability of UTC itself. The dense purple line in Figure 3 shows the fractional frequency difference between our unsteered cesium average and EAL, which is the unsteered timescale generated by BIPM that is steered to primary frequency standards so as to create UTC.
Since the contribution of the USNO-DC cesiums to EAL (and, therefore, UTC) is about 25%, the resulting reduction of the difference was allowed for by a 25% scaling. Also plotted are the unsteered cesium average fractional frequencies against the SI second as measured by primary frequency standards at National Institute of Standards and Technology (NIST) and the Physikalisch-Technische Bundesanstalt (PTB). It appears that most of the drift in EAL is due to the intrinsic average drift of the cesium beam tubes, although the contribution of masers and other high-drift clocks to TAI’s drift has been estimated to be 40% [12].

Figure 3. Fractional frequency of unsteered average of USNO-DC cesiums against that of EAL and also against several primary frequency standards. The frequencies have been shifted in the vertical direction for display, and the difference with the cesium average has been scaled in an effort to remove the contribution of USNO-DC cesiums to EAL.

In order to improve timescale operations, USNO has a staff of five developing rubidium-based atomic fountains [13]. Two fountains are under long-term testing in the new clock building, which is described below. Two more are nearly complete, and another two are slated to be completed in one year.
III. TIME TRANSFER

III.1: TIME TRANSFER AT PRECISIONS EXCEEDING 100 NANOSECONDS

Table 1 shows how many times USNO was queried by various time-transfer systems in the past year. The fastest-growing service is the Internet service Network Time Protocol (NTP). Until 2005, the number of individual requests doubled every year since the program was initiated. The billions of requests correspond to at least several million users. Unfortunately, in late 2004 the NTP load reached 5000 queries per second at the Washington, DC site, which saturated the Internet connections \[14\]. Due to this saturation, perhaps a third of the NTP requests sent to the Washington site were not responded to. In August 2005, the Defense Information Services Agency (DISA) provided higher-bandwidth Internet access and the measured query rate increased to over 5000 packet requests/second. An increase to almost 6000 requests/second was recently observed when a fourth server was added behind the load balancer. The access rate is much higher at the start of each hour. Although the query rate seems to have leveled off, future upgrades of Internet capacity may be required to cope with growth.

<table>
<thead>
<tr>
<th>Service</th>
<th>Access Rate</th>
</tr>
</thead>
<tbody>
<tr>
<td>Telephone Voice-Announcer</td>
<td>3,500,000</td>
</tr>
<tr>
<td>Leitch Clock System</td>
<td>62,000</td>
</tr>
<tr>
<td>Telephone Modem</td>
<td>56,000</td>
</tr>
<tr>
<td>Web Server</td>
<td>700 million</td>
</tr>
<tr>
<td>Network Time Protocol (NTP)</td>
<td>200 billion</td>
</tr>
</tbody>
</table>

Our lowest precision service is our telephone voice announcer (202-7621401), which was upgraded this year to an all-digital system, which enables digital counting. Figure 4 shows very predictable patterns, as explained in the caption. The voice remains that of the late Fred Covington, a well-known actor whose history is given in http://www.imdb.com. The bias of the system was measured to be < 100 ms at the source, but this was degraded to 500 ms when sampled with a cell phone.
Figure 4. Daily number of telephone calls to USNO’s DC Voice Announcer. The call volume decreases by almost 50% on the weekends and holidays, and also was low over the “End of Year Holiday Season,” reaching a minimum on 25 December 2009 (MJD 55190). Spikes can be seen on the switches to and from Standard Time (MJD 55269 and 55514). The long-term trends may be indicators of human behavior, or to variations in telephone connectivity.

NTP is far more precise than telephone time transfer, and USNO can achieve submillisecond precision over very short distances. USNO monitors the time-transfer performance of its NIPRnet NTP sites from Washington and the AMC. Because there is a block on NTP packets leaving the NIPRnet, USNO monitors its Internet sites from an external location that is not on the NIPRnet. Figure 5 is a “worst-case” (i.e. very long-baseline) situation, which shows the timing difference between the USNO and the Maui High-Performance Computing Center’s server in Hawaii. To generate the figure, NTP timing data whose round-trip time deviated by 10% from the average were excluded; however, on a daily scale this editing would only be noticeable if all data were excluded. USNO has begun experimenting with and implementing a more precise form of network time transfer is known as Precise Time Protocol, PTP, which uses the IEEE-1588 format [15].
Figure 5. Daily average time differences measured via NTP between USNO’s Washington, DC and Hawaii NIPRNet servers from the USNO and from an Internet site that is also in Washington, DC. Since the Hawaii site is timed to UTC (USNO) via GPS, ideal systems would produce zero offsets. The unaveraged Internet data are about twice as noisy as NIPRnet data; however, different Internet providers or configurations could show different results. That gap in the Internet plot (upper plot) is due to a configuration change. Performance over shorter baselines is much better than in the figure.

III.2: TIME TRANSFER VIA GPS

GPS is an extremely important vehicle for distributing UTC (USNO). This is achieved by a daily upload of GPS data to the Second Space Operations Squadron (2SOPS), where the Master Control Station uses the information to steer GPS Time to UTC (USNO) and to predict the difference between GPS Time and UTC (USNO) in subframe 4, page 18 of the broadcast navigation message. GPS Time itself was designed for use in navigational solutions and is not adjusted for leap seconds. As shown in Figure 6, users can achieve tighter access to UTC (USNO) by applying these broadcast corrections. For subdaily measurements, it is a good idea, if possible, to examine the age of each satellite’s data so that the most recent correction can be applied. The continuous real-time sampling by highly precise systems was increased in 2006, when USNO-DC became a full-fledged GPS monitor site, in cooperation with the National Geospatial-Intelligence Agency (NGA). The NGA is installing improved GPS receivers, which would make possible an alternate means of providing time directly to GPS, both at the Washington site and at the AMC. Although the architecture of GPS III has not yet been finalized, it is likely that closer and more frequent ties between GPS Time and UTC (USNO) will be established.
Figures 7 and 8 show the rms time and frequency stability of GPS Time and that of GPS’s delivered prediction of UTC (USNO) as a function of averaging period. Note that the rms corresponds to the component of the “Type A” (random) component of a user’s achievable uncertainty. On 1 November, USNO began reducing its GPS observations using the “ERD” satellite and clock corrections directly from the GPS Master Control Station Kalman filter, rather than from broadcast parameters. This is expected to result in a large precision improvement.

Since 9 July 2002, the official GPS Precise Positioning Service (PPS) monitor data have been taken with the TTR-12 GPS receivers, which are all-in-view and dual-frequency [16], including SAASM-enabled variants. The standard setup includes temperature-stable cables and flat-passband, low-temperature-sensitivity antennas. In November of 2010, our single-frequency Standard Positioning Service (SPS) receiver remains the BIPM-standard “TTS” units; however, this is slated to be replaced by a carrier-phase GPS receiver. Operational antennas are installed on a 4-meter-tall structure built to reduce multipath by locating GPS antennas higher than the existing structures on the roof.
Figure 7. The precision of GPS Time and of GPS’s delivered prediction of UTC (USNO), using TTR-12 data since 1 May 2010, measured by the attainable external precision (rms, mean not removed) as a function of averaging time, and referenced to UTC (USNO). Improved performance in accessing UTC (USNO) could be realized if only the most recently updated navigation messages are used. The accuracy attainable over a given averaging time also depends upon the calibration of the user’s receivers.

Although not directly required by frequency transfer users, all users ultimately benefit from calibrating a time transfer system, because repeated calibrations are the best way to verify long-term precision. For this reason, we are working with the U.S. Naval Research Laboratory (NRL), BIPM, and others to establish absolute calibration of GPS receivers [17,18]. Recent work suggests that 1-sigma errors at the L1 and L2 frequencies can be as low as 0.64 ns at the receiver, and 1 ns overall [19]. Since this error is largely uncorrelated between the two GPS frequencies, the error in ionosphere-corrected data becomes a factor of almost 3 larger. Experimental verification by side-by-side comparison contributes an additional \(\sqrt{2}\), pushing the formal error of a link calibration above 5 ns if undertaken by absolute calibration. For comparison, relative calibration by means of traveling GPS receivers can provide an estimated overall time transfer accuracy of 0.64 ns [20]. We strongly support BIPM’s relative calibration efforts for geodetic GPS receivers, and in particular are looking forward to comparisons with the TWSTT calibrations.

In 2003, the Wide-Area Augmentation System (WAAS) became operational. USNO has been collecting data on WAAS network time (WNT). Daily averages generated by averaging WNT with WAAS-corrected time from GPS satellites are very similar to WNT-only averages. WNT
obtained by narrow-beam antenna may be the optimal solution for a non-navigational user for whom interference is a problem or jamming may be a threat.

![Stability of Frequency from GPS Signals](image)

Figure 8. RMS fractional frequency external precision and the fractional frequency stability, as measured by the Allan deviation, of GPS Time and for GPS’s delivered prediction of UTC (USNO), using TTR-12 data since 1 May 2010. The reference frequency is that of UTC (USNO).

USNO has been participating in discussions involving the interoperability of GPS, Galileo, QZSS (Quasi-Zenith Satellite System), and GLONASS. In December 2006, a Galileo monitor station was installed, and detailed plans have been made to monitor the GPS/GNSS timing offset (GGTO) in parallel and in concert with the Galileo Precise Timing Facilities (PTF). The GGTO will be measured by direct comparison of the received satellite timing, and by the use of TWSTT to measure the 1-pps offset between the time signals at USNO and PTF. The GGTO will eventually be broadcast by both GPS and Galileo, for use in generating combined position and timing solutions. To exchange similar information with the QZSS system, a TWSTT station became functional in Hawaii in July 2010, as a relay point for daily TWSTT with NICT in Japan.

With the use of multiple GNSS systems, problems involving receiver and satellite biases will become more significant. These have been shown to be related to the complex pattern of delay variations across the filtered passband, and correlator spacing. In principle, every satellite would have a different bias for every receiver/satellite combination. USNO has analyzed how calibration errors associated with the Timing Group Delay (TGD) bias measurements of GPS result in a noticeable offset in GPS Time vs. UTC, as measured in BIPM’s Circular T (Figure 9) [23]. This bias has increased recently, for reasons not yet understood but possibly related to delay variations in the several time transfer systems involved in the process.
Figure 9. The difference between UTC – GPS as reported in the Circular T, and UTC – GPS inferred by subtracting UTC (USNO) – GPS from UTC – UTC (USNO). UTC (USNO) – GPS can be obtained from the satellite broadcasts, and is also measured directly at USNO. As described in the references, the reduction at MJD 54000 can be ascribed to the IGS change of phase center as well as changes of the USNO antenna structure. Some of the variations after 54600 could be related to the TTR6 receivers used for this purpose at the OP, although the 3 ns variation before 55000 may be related to a variation in the PTB TWSTT system, as speculated below.

III.3: TWO-WAY SATELLITE TIME TRANSFER (TWSTT, ALSO REFERRED TO AS TWO-WAY SATELLITE TIME AND FREQUENCY TRANSFER (TWSTFT))

The most accurate means of operational long-distance time transfer is generally believed to be TWSTT [24-27], although the most precise, on subdaily scales, is via GPS carrier phase, which for TAI-generation is computed using Precise Point Positioning (PPP). We routinely calibrate and recalculate the TWSTT at 20 sites each year, and in particular we have maintained the calibration of the transatlantic link with the Physikalisch-Technische Bundesanstalt (PTB) [28] via Ku-band TWSTT observations and the carrier-phase GPS receivers whose IGS designations are USNO, USN3, and PTBB. In July 2010, USNO had to terminate X-band TWSTT observations with PTB due to the loss of the satellite. For improved robustness, we have begun
constructing loop-back setups at USNO, moved electronics indoors where possible, and
developed temperature-stabilizing equipment to test on some of the outdoor electronics packages.
For improved precision, we have made some efforts to develop carrier-phase TWSTT [29],
although it appears the most promising technology would include a frequency standard in the
satellite [30].

The Time Service Department of USNO has also actively pursued development of GPS carrier-
phase time transfer, in cooperation with the International GPS Service (IGS). With assistance
from the Jet Propulsion Laboratory (JPL), USNO developed continuous filtering of timing data
and showed that it can be used to greatly reduce the day-boundary discontinuities in independent
daily solutions without introducing long-term systematic variations [26]. Working with the
manufacturer, USNO has helped to develop a modification for the TurboRogue/Benchmark
receivers, which preserve timing information through receiver resets. Using IGS data, USNO has
developed a timescale that is now an IGS product [31]. USNO is currently contributing to real-
time carrier-phase systems run by JPL/NASA [32] and the Canadian real-time NRCan networks
[33].

While the promise of Carrier Phase GNSS for time transfer is on its way to fulfillment, one of the
greatest impediments to subnanosecond operations is receiver instabilities. For example, the
receivers used at USNO and elsewhere have exhibited both sudden and gradual variations at the 1
ns level [34]. All of these receivers were designed in the 20th century and, therefore, USNO is
experimenting with more modern components [35,36]. By working with manufacturers, it is
possible that still more stable equipment can be developed. While several algorithms are
insensitive to short-term variations of the receiver’s pseudo-range calibration [24,37-39], only
human intervention in the form of calibration monitoring and recalibration can correctly account
for non-transient receiver variations. In order to provide a reliable service, USNO in April 2009
moved USN3 and a backup receiver into a more temperature-stable environment.

III-4: CALIBRATION, REDUNDANCY, AND LONG-TERM STABILITY OF TIME
TRANSFER HARDWARE

No time transfer components are perfectly stable, just as no clock is perfectly precise. For this
reason, frequent calibrations are necessary. USNO has also placed great emphasis on maintaining
redundant systems, and as a byproduct these can be used to study the underlying stability of the
systems.

The importance of calibration in time transfer is illustrated in Figure 10, which illustrates double-
differences of calibration-removed time-transfer modes between USNO and the AMC. Although
all links are consistent once calibrated, in this figure it is clear that the two GPS carrier-phase and
PPS monitor links are the most internally stable, particularly after MJD 54923, 2 April 2009.
This is the date that the carrier-phase equipment at the USNO was moved to a more temperature-
stable room, whose temperature stays constant to better than 1 deg C peak to peak overall,
and usually 0.2 deg C over weeks. The consistency would be slightly less if the receivers at
each site did not share a common antenna. The TWSTT links had entirely separate hardware at
the AMC, and since MJD 54903 the two TWSTT links switched to new and different antennas, so
that independent hardware existed for both links. The USNO and AMC antennas have always
shared the same transponder footprint of the same satellite. The data imply that the pre-
calibration data of one system (TWSTT_B) varied systematically by 8 ns over the period. This
finding is also consistent with the calibrations made with portable antennas; such calibrations are
carried out precisely to remove the variations as shown. Direct short-baseline observations
between the two USNO TWSTT systems show no pre-calibration variations, which suggests that the changes in TWSTT_B were at the AMC end. Also, there were no long-term delay variations for the several years before the time range of the plot, when the configuration of the fiber-optic links was different at the AMC. This could suggest a long-term delay change in the modules associated with TWSTT_A’s fiber-optic links transmitting the 70 MHz frequency from the modem inside the AMC to the antenna location, which is about 1 km away. However, the relevant AMC modem itself was changed shortly thereafter, and any other individual hardware components could also be contributing.

Figure 10. Underlying pre-calibration double-differences of USNO-AMC time-transfer links. Calibrations are not applied to this figure so as to illustrate the need for multiple independent systems. Plots are offset for display, and a very few abrupt, easily noticed receiver jumps were compensated for. The highest curve is the difference between the two pre-calibration independent TWSTT links. The next curve and the lowest curve are the double differences between PPS and two entirely independent TWSTT links. The flattest curve, shown near “-5 ns” since the CP GPS receivers were moved to a better environmental location on MJD 54923, is the double difference between the PPS GPS and carrier-phase GPS links. See the text for discussion; however, it is noted that only TWSTT_B appears to show an irregular long-term drift, which may be related to some of the system changes whose times are noted in the figure, but whose details are beyond the scope of this paper.

A similar variation may have been observed from roughly MJD 54800 to 54505 in the USNO-PTB Ku-band time transfer link, where the PTB’s timing chain includes a long underground connection to their Ku-band antenna (in contrast to the short connection to where the X-band dish
used to be). Figure 11 presents a 1-day smoothed subset of data presented in Figure 13 of our PTTI-09 paper [40]. It can be seen that, over this time period, Ku-band TWSTT appears to change its calibration with regards to X-band TWSTT over a period of 200 days, with most of the variation occurring in the last 100. Although all calibration variations cannot entirely be ascribed to a change at the PTB Ku-band’s site, we suspect the problem is at the PTB end because similar variations are seen in the double-differences with PPP and TWSTT between the PTB and other European laboratories. In addition, USNO and NIST have made direct calibrations of the USNO-NIST baseline in 2007, 2009, and 2010. The first two, conducted on MJD 54236 and 54889, showed discrepancies of roughly 6 ns with the difference between Circular T values of UTC-NIST and UTC-USNO (both of which are computed using links to the PTB). The last one, conducted on MJD 55418, showed a discrepancy of only 3 ns with the Circular T. This change can be ascribed to the fact that the BIPM adjusted the USNO-PTB Ku-band link calibration for Circular T calibrations by 3 ns, but did not adjust the NIST-PTB link. Note that, if the hypothesis of a variation of the PTB’s Ku-band setup is correct, the constancy of the associated USNO and NIST systems over the same period is confirmed, along with the accuracy of the USNO-NIST direct calibrations.

Figure 11. Double-differences between different time transfer modes on the USNO-PTB baseline. The upper plot is the difference between PPP and X-band TWSTT, while the lower plot is the difference between Ku-band and X-band TWSTT. Although the “odd-man out” analysis is not definitive due to the possibility of common-mode variations, there is a strong suggestion of a ~3 ns variation of the Ku-band TWSTT calibration preceding MJD 55050, along with a 1 ns variation of at least one of the other two links. The variation of the Ku-band TWSTT is also seen in double differences between the PTB and other laboratories.
The examples shown here do not contradict the fact that TWSTT calibrations, in the best of times, have subnanosecond repeatability, but they are contrary to the popular belief that between calibrations TWSTT accuracy is always better than GPS carrier phase. One reason for this belief is because old-style GPS receivers have a history of spontaneous calibration changes, including both short-term jumps and long-term drifts. Just as with atomic frequency standards, the solution in both cases is to maintain and examine ensembles under benign environmental conditions. At the USNO, for example, no spontaneous jumps have been observed in our carrier-phase GPS receivers in the short time period since their April 2009 relocation in a better environment. It is the opinion of this author that multiple independent redundant time transfer systems that are frequently calibrated remain the best way to ensure performance, although TWSTT remains unrivalled for many real-time applications that require simple instantaneous results independent of GPS.

Despite receiver variations, it has been shown that carrier-phase GPS analysis can be improved by appropriate algorithmic innovations. Frequency transfer has been shown to be achievable at a few parts in $10^{-16}$ if one removes the discontinuities at day boundaries, which are largely due to instabilities in the pseudorange reception [26]. Simulations have shown that, in the absence of receiver calibration variations, frequency errors due to misestimating of satellite orbits, Earth orientation, receiver position, and other effects can be reduced still further if sufficient signal to noise exists to enable double-difference ambiguity resolution [38]. Given these theoretical advances, we suspect that UTC’s stability would be improved on all but the longest scales if BIPM had available data from timing laboratories that were extracted from several improved receivers, which are observing all available frequencies, in thermally, humidity, and multipath-optimized environments.

IV. MEASURES TO SECURE THE ROBUSTNESS OF THE MASTER CLOCK

The most common source of non-robustness is the occasional failure of the environmental chambers. In order to minimize such variations, and to house the fountain clocks, we are equipping a new clock building (Figure 12), whose ribbon-cutting ceremony was held on 7 November 2008 [41]. The building has redundant environmental controls designed to keep the entire building constant to within 0.1 deg C and 3% relative humidity even when an HVAC unit is taken offline for maintenance. The clocks themselves will be kept on vibration-isolated piers. Standardized instrument racks will facilitate rapid and accurate repairs. Although the building is not yet operational, most of the infrastructure is now in place, with the temperature and humidity specifications being met through relatively minor design modifications.

The clocks in all Washington, DC buildings are protected by an electrical power system whose design includes multiple parallel and independent pathways, each of which is capable of supplying the full electrical power needs of the Master Clock. The components of each pathway are automatically interchangeable, and the entire system is supplemented by local batteries at the clocks that can sustain performance long enough for staff to arrive and complete most possible repairs. Although we have never experienced a complete failure of this system, most of the components have failed at least once. Our ability to maintain continuous operations while bringing about quick replacement of the failed components, and periodic testing, give some confidence in the robustness of the system.
The common design in all the operations and improvements is reliance upon multiple parallel redundant systems continuously operated and monitored. Such a scheme can be no more reliable than the monitoring process. For this reason, we have also ordered the parts to create a system wherein we will have two fully real-time interchangeable and redundant computer systems in two different buildings. Each would be capable of carrying the full load of operations and sensing when the other has failed so it can instantly take control. Each computer could access data continuously being stored in either of two mirrored disk arrays in the two buildings, and each of those disk arrays has redundant storage systems, so that three components would have to fail before data are lost. In addition, we do a daily tape backup of all data, and maintain a restrictive firewall policy. Additional measures for robustness, beyond the scope of this paper, have also been taken.

V. DISCLAIMER

Although some manufacturers are identified for the purpose of scientific clarity, USNO does not endorse any commercial product, nor does USNO permit any use of this document for marketing or advertising. We further caution the reader that the equipment quality described here may not be characteristic of similar equipment maintained at other laboratories, nor of equipment currently marketed by any commercial vendor.
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VII. REFERENCES


