Abstract - Precise timing is an inherent part of Global Navigation Satellite Systems (GNSS) like GPS, Glonass and in the future Galileo. In the framework of the interoperability and compatibility discussions between the United States and European Union it was agreed that both GPS and Galileo systems will compute and broadcast the mutual time offset between both system’s time scales. This information once available in the Signal-in-Space (SIS) navigation message will enhance users’s interoperability achievable with a combined receiver. This paper will outline efforts to harmonize the underlying navigation time scales of both GPS and Galileo to better facilitate a combined Navigation solution. It will further discuss different implementation solutions for the GPS to Galileo Time Offset (GGTO) and the working scheme adapted by both sides.

I. INTRODUCTION

Radio Navigation Systems (RNS) like Loran, Global Positioning System (GPS), Glonass and the planned Galileo are based on providing precise time and frequency synchronized ranging signals. Because of the exploitation of very precise timing signals these RNS are used to provide both navigation and time distribution services. Typically the navigation mission only requires relative timing but by providing an absolute timing reference a RNS system may also act as a time distribution system. Interoperability between RNS systems can be enhanced by coordinating the timing references of radio navigation systems.

With this regard recently an effort is made to enhance interoperability between GPS and Galileo. In the future navigation users could benefit from a combined GPS/Galileo navigation solution (~ 12 - 20+ satellites in view): This requires knowledge of GPS/Galileo system time difference or otherwise the GPS/Galileo time difference in receiver has to be solved for which requires a fifth satellite. These are important considerations for Urban Canyons, E-911, Anti-jam and interference.

II. BASICS OF UTC, GPS AND GALILEO TIME SCALES

The International Bureau of Weights and Measures, “Bureau International des Poids et Mesures” (BIPM) in France is charged with providing the standard UTC for the World. The BIPM receives data contributed from more than 200 atomic clocks and a few primary (“absolute”) frequency standards, from over 50 institutions around the world. Once a month these data are used to produce the standard international references for frequency and time, International Atomic Time (TAI) and UTC. UTC is equal in rate to TAI, but adjusted by an integer number of leap seconds to account for variations in the rotation of the Earth. Real time realizations of UTC are produced at most of the contributing laboratories.

The GPS is not only a high accuracy navigation system, but it also delivers time globally with unprecedented accuracy. GPS is presently the world’s most accurate globally available one-way source of time and frequency. The GPS system was declared fully operational in 1995 and has revolutionized both navigation and timing. In addition to navigation, the GPS system has also had a huge impact on the use of precise time.

Each GPS satellite contains several atomic clocks and continually broadcasts its position in orbit above the Earth and timing corrections relative to a common time scale (GPS Time). A GPS receiver tracking at least four GPS satellites can solve for the receiver’s unknown position $(x, y, z)$ and time $(t)$ at virtually any location on the globe with a precision of a few meters and a time error of a few tens of nanoseconds (excluding receiver calibration errors). A timing user operating from a known fixed location can derive time from GPS using as few as one satellite and with local averaging of GPS errors, a timing accuracy of a few nanoseconds are possible. Time from GPS is now used for many civilian purposes, including synchronization of communications systems, cell phones, and power grids, and also for many commercial applications where accurate time tagging is becoming increasingly important.
Implementation of the GPS to Galileo Time Offset (GGTO)

Precise timing is an inherent part of Global Navigation Satellite Systems (GNSS) like GPS, Glonass and in the future Galileo. In the framework of the interoperability and compatibility discussions between the United States and European Union it was agreed that both GPS and Galileo systems will compute and broadcast the mutual time offset between both systems’ time scales. This information once available in the Signal-in-Space (SIS) navigation message will enhance users’ interoperability achievable with a combined receiver. This paper will outline efforts to harmonize the underlying navigation time scales of both GPS and Galileo to better facilitate a combined Navigation solution. It will further discuss different implementation solutions for the GPS to Galileo Time Offset (GGTO) and the working scheme adapted by both sides.
The U.S. Naval Observatory (USNO) has been designated [1] to provide the external coordinating time scale for all navigation systems operated by the United States and produces a real time realization of UTC and TAI as a contributing laboratory to the BIPM. This time scale is identified as UTC(USNO). UTC(USNO) is the external UTC timing reference for GPS, and consequently the UTC time derived from GPS is considered fully traceable to all international standards for civil and legal time, subject to user equipment errors.

A GPS timing user can obtain UTC time directly from GPS by using the UTC timing corrections broadcast in the navigation message of the GPS satellites (Subframe 4, page 18). The largest uncontrolled error for an L1-only C/A code user is the remaining ionosphere propagation error that cannot be completely removed using the simple Klobuchar Model. Currently only military users and a small group of civilian codeless users make use of the second GPS frequency at L2 (1227 MHz), which allows for the direct estimation of the user ionosphere error. This ionosphere error limits timing accuracy to a few tens of nanoseconds and positioning accuracies to around ten meters.

In fall 2005 GPS will introduce its first IIR-M (modernized) GPS satellite that will broadcast a new civil L2 signal which will not be encrypted and is available to all users free of charge (like the present GPS L1 C/A code signal). Then in 2007, with the first GPS IIF satellite launch, a third civil signal called L5 will be added. This new L5 signal has higher power and will provide a third redundant signal. Since a timing user at a fixed location only needs a single GPS satellite to obtain time, the benefits of these new signals will be immediate.

Each GPS satellite includes in its navigation message a prediction of its position, an estimate of the difference between its internal clock and GPS system time, and an estimate of the difference between GPS system time and UTC(USNO). The GPS Master Control Station updates these predictions approximately once a day. GPS Time is the internal GPS navigation time scale, which is not adjusted for leap seconds, and which is very gently steered to UTC(USNO) modulo 1 second. GPS Time is specified to be maintained to within one microsecond modulo integral seconds; and for the past ten years it has been maintained to within (+/-25 ns) of this goal. A GPS timing user obtains precise time by first computing the user position and time offset relative to GPS Time, and then applying the UTC correction terms including the leap seconds offset.

Once GPS modernization is completed, more rapid updates of the GPS navigation message will be possible which will improve both timing and navigation accuracy. Additional improvements are expected with the implementation of an expanded network of ground monitor stations and improvements to the GPS Operational and Control Segment’s orbit and clock determination software. Improvements to UTC(USNO) are also planned with RMS accuracies expected to be less than 5 nanoseconds. In fact for the last three years UTC(USNO) has already achieved an RMS of 5 nanoseconds.

In partnership the European Commission (EC) and European Space Agency (ESA) are now in the Development and In-Orbit Validation Phase of a new radio navigation and timing system called Galileo. Galileo is specified as a high-accuracy navigation system providing integrity to Safety-of-Life critical users and accurate time information on a global scale. Together with GPS it will become a second source of accurate time. Galileo’s final operational capability is envisioned for 2010.

Each Galileo satellite will contain several atomic clocks (two Rubidium, two passive Hydrogen masers) and will continually broadcast its position in orbit above the Earth and timing corrections relative to the internal Galileo System Time (GST). The principle application of Galileo’s navigation signals is to calculate a position and accurate time identical to the one used with GPS described above.

Two fundamental system functions are concerned with timing. The “Navigation Timing” is critical for the entire navigation mission. It will be needed for orbit determination/prediction and internal satellite clock synchronization. This function is not directly intended for timing applications.

The “Metrological Timekeeping” may not be critical for navigation, but is required to provide UTC timing services (time dissemination) in support of communication systems, banking, power grid management, etc.

Galileo System Time (GST) as realized in the global core infrastructure will be steered to a prediction of UTC, modulo one second, obtained through an external Time Service Provider (TSP). Galileo System Time will be kept to within 50 ns (95%) of UTC, modulo one second, over any one-year time interval. The offset between UTC and GST (respectively modulo one second) will be known with a maximum uncertainty of at least 28 ns (2-sigma).

Users equipped with a Galileo timing receiver will be able to predict UTC to 30 ns for 95% of any 24 hours of operation.

The key timing element in the Galileo system architecture will be the Precision Timing facility (PTF). This element is in charge of the navigation timekeeping and will:

- Maintain a stable ensemble of clocks in a well controlled environment;
- Measure the time offsets of all the clocks compared to the master clock through the local measurement system;
- Compute Galileo System Time;
- Steer GST towards UTC, modulo one second, through the steering correction provided by the external Time Service Provider (capability of being autonomous from TSP for 10 days);
• Provide GST to the orbit determination and time synchronization process.

The metrological function and associated performance will be provided by the external TSP and will:
• Operate the daily links to UTC(k) laboratories required for the estimation of UTC, the periodic calibration of the equipment and remote control facilities, etc.;
• Perform the data analysis of all the measurements GST-UTC(k);
• Develop and operate the required prediction algorithm for UTCp;
• Provide Galileo with the daily predicted value of (UTCp-GST) time and frequency offset and the daily steering correction;
• Interface with the BIPM by sending the internal clock data and GST-UTC(k) and receive from BIPM the Circular T (GST-UTC(k)old);
• Provide data exchange under request from Galileo Control Segment (Two-Way Satellite Time Transfer (TWSTT) and GPS / Galileo Common View);
• Provide an extended scientific activity, in collaboration with the leading European laboratories,
to improve accuracy of GST (which is expected to exceed present specifications) and match the present and future accuracy of the USNO time scale.

An experimental version of the PTF called E-PTS was established through ESA’s Galileo System Test Bed V1. Results are reported for example in [2].

To summarize:

Galileo Time (GST), modulo one second, will be steered to a prediction of UTC taken from a number of UTC(k) via an external Time Service Provider (TSP). GST will not be adjusted for leap seconds.

GPS Time is steered to be within one microsecond of UTC(USNO), modulo whole seconds. GPS time is not adjusted for leap seconds.

Both GST and GPS-Time are real-time realizations of UTC/UTC(k) laboratories they reflect, modulo whole seconds.

If the offset between GST and GPS Time is made available to user, interoperability is enhanced.

III. GGTO SUB-GROUP TO WGA

Between the US and the EC a so called Working Group A (WGA) has been setup to ensure and enhance interoperability and compatibility of both systems.

The purpose of a specific sub-group of the WGA on GPS to Galileo Time Offset (GGTO) is to implement the EU-US agreement ARTICLE 4.3 “to transmit the time offsets between Galileo and GPS system times in the navigation messages of their respective services”.

A Kick-off meeting was held 31 May and 1 June 2005 hosted by the USNO, Washington DC. This meeting produced objectives of GGTO WGA-subgroup, proposed a GGTO membership, produced a documentation tree, preliminary joint development plan, preliminary joint verification plan and identified core technical issues and prioritized the tasks until next meeting (scheduled around October 2005).

The objectives can be listed such:
• Ensure GGTO core implementation;
• Coordinate jointly the implementation activities towards GGTO on both GPS and Galileo sides;
• Agree on the GGTO interface work logic and ensure its implementation;
• Define and coordinate the GGTO interface calibration and validation;
• Agree and maintain under configuration control the documents listed in the preliminary joint documentation tree;
• Coordinate the schedule and development Plan;
• Establish interface definition milestones and objectives;
• Establish interface verification & validation milestones and objectives;
• Organize regular meetings to report on the progress on both sides;
• Identify GGTO related technical topics to be treated on both sides.

The group is composed by experts from both the US and EU-side, from institutions and industry.

Both authors of this paper are the points of contact respectively.

IV. GGTO INTERFACE PERFORMANCE REQUIREMENTS

Here we summarize the driving performance requirements associated to GGTO:
• GGTO validity

The validity period of the GGTO shall be minimum 24 consecutive hours.
• GGTO offset accuracy

The accuracy of the offset between GST and GPS Time (modulo 1 s) shall be less than 5 ns with 2-sigma confidence level over any 24 hours.
• GGTO Stability

The stability of the GGTO, expressed as an Allan deviation, shall be better than 8x10e-14 over any one day.

V. PROPOSED METHODS

The following options to produce the GPS to Galileo Galileo time offset have been identified:

1. GGTO broadcast as part of the GPS and Galileo navigation message and determined by:
   • Two-way Satellite Time and Frequency Transfer;
   • Common View Time Transfer;
   • GPS Co-located Timing Receiver at PTF;
   • GPS/Galileo combined monitor station receiver.

2. GGTO not broadcast as part of the GPS and Galileo navigation message:
   • GGTO estimated in each GPS-Galileo capable receiver at the cost of one SV tracked.

In coordination with the WGA it was jointly agreed to implement a solution out of option 1. This does not prevent that receiver manufacturers additionally go for option 2.

VI. IMPLEMENTATION PROPOSAL FOR PHASE 1

It was discussed to split the GGTO implementation into two phases. The first phase has to deal with implementation constraints resulting from the Galileo In-Orbit Validation (IOV) Phase, namely the availability of only four Galileo satellites by 2008. The second phase would benefit from a full Galileo constellation and associated ground segment. In such a phase a combined GPS/Galileo monitor station receiver is considered the most performing and efficient implementation solution.

For the first phase the GGTO sub-group suggested to the WGA the following set-up based on a Two-Way Time and Frequency Transfer sketched in Fig. 1.

The working principle is as follows:

• USNO estimates the GPS time offset measured through a GPS timing receiver (GPS\textsubscript{SIS}) traceable to UTC(USNO):

\[ \Delta_1 = \text{GPS}_{\text{SIS}} - \text{UTC(USNO)} + b_1 \]  

with \( b \) designating a remaining (unwanted) associated bias.

• The Galileo PTF estimates the Galileo time offset measured through Galileo timing receiver (GST\textsubscript{SIS}) traceable to the local Galileo PTF Master Clock:

\[ \Delta_2 = \text{GST}_{\text{SIS}} - \text{GST(PTF)} + b_2 \]  

\[ \Delta_3 = \text{GST}_{\text{PTF}} - \text{UTC(USNO)} + b_3 \]

A Two-Way Satellite Time and Frequency Transfer via a geostationary transponder is used to estimate the time difference between UTC(USNO) and the Galileo Master Clock at PTF;

\[ \Delta_4 = \text{GPS}_{\text{SIS}} - \text{GST}_{\text{SIS}} + b \]

Differenting these three measurements will cancel the local clocks at USNO and Galileo PTF leaving the GGTO at Signal-in-Space (user) level.

\[ \Delta_1 - \Delta_2 - \Delta_3 = \text{GPS}_{\text{SIS}} - \text{GST}_{\text{SIS}} + b \]

\[ \Delta = \text{GGTO} + b \]

Figure 1. Proposed Setup for GGTO Implementation Phase 1

In this setup it is proposed that the Galileo program would provide:

• The communications satellite link in KU-band;
• A two-way infrastructure to support IOV test/operational phase at primary PTF;
• An internet based data method (physical link, encryption, firewall standard, etc…).

On the other hand GPS (USNO) would provide:

• A USNO owned earth terminal (single dish, no backup in Phase 1);
• A USNO owned spread spectrum modem;
• A data server computer to exchange data (automated);
• The remote calibration.

The implementation of this approach is subject to confirmation by the WGA.
VII. PERFORMANCE BUDGET

The performance budget for the above described setup will be built on contributions related to:

- Contributions of the GPS-SIS (related to the GPS User Equivalent Range Error, UERE);
- Calibration of the GPS receiver relative to UTC(USNO), which is the accuracy of determining $b_1$;
- Calibration of the Two-way link UTC(USNO) – PTF, which is the accuracy of determining $b_2$;
- Contributions of the Galileo-SIS (related to the Galileo UERE-budget);
- Calibration of the Galileo receiver relative to the PTF, which is the accuracy of determining $b_3$;
- Other internal contributions of both systems (switching etc.);
- Uncertainty of the GGTO prediction over 24 hours (influenced by the stabilities of both time scales);
- Contributions due to the truncation of the navigation messages.

Recent estimates indicate that it is challenging to meet the specified requirement of 5 ns, 2 sigma over 24 hours. Further discussions with highest priority are ongoing to tackle these issues in more detail. Experimentation results have been published in [3].

It has to be noted here that proper calibration of a combined GPS/Galileo user receiver has to be ensured in order to benefit from the accuracy provided with the broadcast GGTO.

VIII. PLANNING

GPS is planned to implement the GGTO in the L2C and L5 navigation messages presently scheduled for FY2010 +/- one year. The L1C GGTO message will be first broadcast with GPS III.

Galileo will broadcast the GGTO in the navigation message of the IOV satellites presently scheduled for 2008. To achieve this, a special data interfaces with GPS and time transfer links with USNO and GPS would need to be developed.

IX. CONCLUSIONS

Today GPS serves the world as both the most widely available and the most accurate source of UTC time. It is anticipated that by the year 2010 when Galileo becomes operational Galileo will provide a UTC timing service similar in performance as that of GPS.

Once Galileo is operational it is envisaged by many that most users will use a combined GPS and Galileo positioning, navigation and timing service. Interoperability between Galileo and GPS is enhanced by providing the user information about the navigation time scale offset between GPS and Galileo. Thus the US and EU have agreed to provide this information through each system’s navigation signals.

This paper demonstrates the ongoing GGTO development status. The GGTO is a joint product resulting from coordinated technical activities within both GPS and Galileo. In the coming months all activities related to GGTO will be coordinated jointly through a dedicated sub-group to the US/EU WGA. Implementation details will be tackled in the very near future. The GGTO should be first in place through the Galileo SIS starting as of 2008.

The opinions discussed in this paper are those of the authors and do not necessarily represent those of the USNO and ESA and other agencies in charge of the GPS and Galileo programs.

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X. BIOGRAPHY

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Edward D. Powers received his B.S. and M.S in Electronic Engineering and Instrumental Science from the University of Arkansas in 1984 and 1987 respectively. In 1987 he joined the Naval Research Laboratory as an engineer working on GPS clock development program. In 1987 he joined the USNO and now works as the senior engineer responsible for development of improved precise time synchronization and GPS timing.

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