

THE JOINT STAFF  
WASHINGTON, D.C.

Action No. J-7A 00545-00

Date: 12/4/00

MEMORANDUM FOR:

ACTION OFFICERS

PLANNERS (SERVICES)/DIVISIONS CHIEFS (OTHERS)

USA	<u>DAMO-SSP</u>	USAF	<u>AFDC/DL</u>
USN	<u>N5-2</u>	USMC	<u>PLN-13</u>
J-1	<u>                    </u>	J-2	<u>                    </u>
J-3	<u>                    </u>	J-4	<u>                    </u>
J-5	<u>                    </u>	J-6	<u>                    </u>
J-8	<u>                    </u>	LC	<u>                    </u>
CENTCOM	<u>                    </u>	PACOM	<u>                    </u>
EUCOM	<u>                    </u>	TRANSCOM	<u>                    </u>
JFCOM	<u>                    </u>	SOUTHCOM	<u>                    </u>
STRATCOM	<u>                    </u>	SOCOM	<u>                    </u>
SPACECOM	<u>                    </u>	NORAD	<u>                    </u>
USCG	<u>G-OPD</u>		<u>                    </u>
	<u>                    </u>		<u>                    </u>

Subject: Joint Pub 4-05, "Joint Doctrine for Mobilization Planning"

1. The attached draft message is forwarded for:

Preliminary Coordination

Final Coordination

Information

2. Request a response by 12 Jan 01. Please respond to Lt Col Steve Smith, J-7/JDETD, (703) 695-0866, DSN 225.

//signed//  
BRUCE F. RUSSELL  
CAPT, USN  
Chief, Joint Doctrine, Education,  
and Training Division

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JOINT STAFF WASHINGTON DC//J7//

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MSGID/GENADMIN/JOINT STAFF, J-7//

SUBJ/ PROGRAM DIRECTIVE FOR JOINT PUBLICATION 4-05, "JOINT DOCTRINE FOR MOBILIZATION PLANNING"//

POC/STEVE SMITH/LT COL/USAF/J-7/JDET/JOINT STAFF/DSN 225-0866/COMM (703) 695-0866/ EMAIL: SMITHSA@JS.PENTAGON.MIL/

1. THE PURPOSE OF THIS MESSAGE IS TO ASSIGN THE JOINT STAFF J-4 AS THE LEAD AGENT AND JOINT DOCTRINE SPONSOR FOR JOINT PUBLICATION (JP) 4-05.

2. BACKGROUND. IN ACCORDANCE WITH JP 1-01 MILESTONES, JP 4-05 IS IN THE WINDOW FOR REVISION. US JOINT FORCES COMMAND JOINT WARFIGHTING CENTER (JWFC) ASSESSMENT REPORT, 14 JUN 00, WAS COMPLETED AND FORWARDED TO THE JOINT STAFF J-4 FOR CONSIDERATION DURING THE PUBLICATIONS NORMAL REVISION.

3. SCOPE. JOINT PUB 4-05 WILL PROVIDE A CONCEPTUAL FOUNDATION FOR THE PLANNING AND CONDUCTING JOINT MILITARY MOBILIZATION, DEMOBILIZATION AND SOME ADDITIONAL METHODS OF FORCE EXPANSION, INCLUDING THE USE OF VOLUNTEERS AND PRESIDENTIAL SELECTED RESERVE J1/J2/J3/J4/J5/J6/J8/

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CALL-UP. IT ALSO PROVIDES THE CONTEXT FOR JOINT PARTICIPATION IN THE PLANNING AND PROGRAMMING ACTIVITIES UNDERTAKEN WITHIN THE DEPARTMENT OF DEFENSE UNDER THE GRADUATED RESPONSE FRAMEWORK, ESPECIALLY THOSE ACTIVITIES AIMED AT THE RECONSTITUTION OF MILITARY CAPABILITY TO DETER ANY FUTURE THREAT TO NATIONAL SECURITY.

4. CHAPTER OUTLINE.

A. CHAPTER I - MOBILIZATION AND NATIONAL SECURITY

1) THE NATIONAL PERSPECTIVE

2) THE JOINT MILITARY PERSPECTIVE

B. CHAPTER II - MOBILIZATION TENETS

C. CHAPTER III - ROLES AND RESPONSIBILITIES

1) NATIONAL DIRECTION AND CONTROL

2) MILITARY COMMAND AND CONTROL

3) JOINT MILITARY MOBILIZATION PLANNING AND EXECUTION

D. CHAPTER IV - RESOURCE AREAS

1) SECTION A. MANPOWER

A) SOURCES OF MILITARY MANPOWER

B) MOBILIZATION PERSONNEL MANAGEMENT POLICY

C) CIVILIAN MANPOWER

D) MANPOWER MOBILIZATION OPTIONS

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- E) EFFECTS OF MANPOWER MOBILIZATION ON OTHER RESOURCE AREAS
- 2) SECTION B. MATERIAL AND EQUIPMENT
  - A) SOURCES OF MATERIAL AND EQUIPMENT
  - B) MATERIAL AND EQUIPMENT MOBILIZATION OPTIONS
  - C) EFFECTS OF MATERIAL AND EQUIPMENT MOBILIZATION ON OTHER RESOURCE AREAS
- 3) SECTION C. TRANSPORTATION
  - A) SOURCES OF MOBILIZATION TRANSPORTATION
  - B) TRANSPORTATION MOBILIZATION OPTIONS
  - C) EFFECT OF TRANSPORTATION MOBILIZATION ON OTHER RESOURCE AREAS
- 4) SECTION D. FACILITIES
  - A) SOURCES OF FACILITIES
  - B) FACILITIES MOBILIZATION OPTIONS
  - C) EFFECT OF FACILITIES MOBILIZATION ON OTHER RESOURCE AREAS
- 5) SECTION E. INDUSTRIAL BASE
  - A) INDUSTRIAL MOBILIZATION SOURCES
  - B) INDUSTRIAL MOBILIZATION OPTIONS

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- C) EFFECT OF INDUSTRIAL MOBILIZATION ON OTHER RESOURCE AREAS
- 6) SECTION F. TRAINING BASE
  - A) SOURCES AND OPTIONS FOR EXPANDING TRAINING BASE CAPACITY
  - B) EFFECT OF TRAINING BASE EXPANSION ON OTHER RESOURCE AREAS
- 7) SECTION G. HEALTH SERVICE SUPPORT
  - A) SOURCES OF EMERGENCY HSS
  - B) OPTIONS FOR MOBILIZING HSS
  - C) EFFECT OF HSS MOBILIZATION ON OTHER RESOURCE AREAS
- 8) SECTION H. COMMUNICATIONS
  - A) SOURCES AND OPTIONS FOR MOBILIZATION COMMUNICATIONS SUPPORT
  - B) EFFECT OF COMMUNICATIONS MOBILIZATION ACTIVITIES OTHER RESOURCE AREAS
- 9) SECTION I. HOST-NATION SUPPORT
  - A) SOURCES OF HNS
  - B) OPTIONS FOR MOBILIZING HNS

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- C) EFFECTS OF MOBILIZING HNS ON THE OTHER RESOURCE AREAS
- 10) SECTION J. THE ENABLING RESOURCES: ENVIRONMENT, LEGAL AUTHORITIES, FUNDING
- 11) SECTION K. SUMMARY
- E. CHAPTER V - MOBILIZATION PLANNING AND EXECUTION
  - 1) SECTION A. MOBILIZATION PLANNING
    - A) MOBILIZATION PLANNING AND OPLANS
    - B) MOBILIZATION PLANS AND MILITARY CAMPAIGN PLANS
    - C) MOBILIZATION ESTIMATE OF THE SITUATION
    - D) MOBILIZATION AND DELIBERATE PLANNING
    - E) MOBILIZATION AND CRISIS ACTION PLANNINGS
  - 2) SECTION B. MOBILIZATION EXECUTION
    - A) MOBILIZATION DECISIONS AND ORDERS
    - B) MONITORING THE STATUS AND PROGRESS OF MOBILIZATION
  - 3) SECTION C. SUMMARY
- F. CHAPTER VI - JOINT DEMOBILIZATION PLANNING AND EXECUTION
  - 1) SECTION A. DEMOBILIZATION PLANNING
    - A) DEMOBILIZATION AND NATIONAL SECURITY
    - B) DEMOBILIZATION PLANNING GUIDELINES

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C) PLANNING CONSIDERATIONS

D) RECOVERY PLANNING

2) SECTION B. DEMOBILIZATION EXECUTION

3) SECTION C. SUMMARY

G. APPENDIX

1) A LEGAL AUTHORITIES

2) B AUTOMATED TOOLS

3) C MOBILIZATION ESTIMATE

4) D REFERENCES

5) E ADMINISTRATIVE INSTRUCTIONS

H. GLOSSARY

1) PART I—ABBREVIATIONS AND ACRONYMS

2) PART II—TERMS AND DEFINITIONS

5. TARGET AUDIENCE. JOINT STAFF, COMMANDERS AND STAFFS OF COMBATANT COMMANDS, SUBORDINATE JOINT FORCE COMMANDERS, SUBUNITED COMMANDS, JOINT TASK FORCES, FUNCTIONAL COMPONENT COMMANDS, SERVICE COMPONENT COMMANDS, MILITARY SERVICES, SERVICE LOGISTICS COMMANDS, DOD AND FEDERAL AGENCIES AND MEMBERS OF THE JOINT PLANNING COMMUNITY.

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6. REFERENCES. THE LEAD AGENT SHOULD CONSIDER ALL APPROPRIATE JOINT, COMBINED, MULTINATIONAL, INTERAGENCY, AND SERVICE DOCUMENTS DURING THE REVISION OF THIS JOINT PUBLICATION.

7. JP 4-05 PROJECT DEVELOPMENT MILESTONES:

A. DISTRIBUTE FIRST DRAFT: JUL 01

B. DISTRIBUTE SECOND DRAFT: JAN 02

C. FINAL COORDINATION: JUL 02

D. PUBLICATION APPROVAL: NOV 02

8. COORDINATION. THE LEAD AGENT IS AUTHORIZED TO CONDUCT DIRECT LIAISON WITH DOD, COMBATANT COMMANDS, SERVICES, OTHER JOINT STAFF DIRECTORATES, AND JOINT AGENCIES AS REQUIRED.

9. TERMINOLOGY. JP 1-02 TERMINOLOGY WILL BE USED TO THE MAXIMUM EXTENT POSSIBLE. NEW OR MODIFIED TERMS SHOULD BE USED ONLY WHEN ESSENTIAL TO THE DEVELOPMENT AND UNDERSTANDING OF THE REVISED PUBLICATION.

10. POINTS OF CONTACT.

A. LEAD AGENT/JOINT STAFF DOCTRINE SPONSOR: CAPT DAN ZEDAN, J-4/SMPD, DSN 227-3397, COMM: (703) 697-3397, EMAIL: DANIEL.ZEDAN@JS.PENTAGON.MIL.

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B. J-7 POC: LT COL STEVE SMITH, J-7/JDETD, DSN 225-0866, COMM:  
(703) 695-0866/EMAIL [SMIHTSA@JS.PENTAGON.MIL](mailto:SMIHTSA@JS.PENTAGON.MIL).

C. JFCOM JWFC POC: LT COL NATE TOTH, JWFC, DSN 668-6101, COMM:  
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