

TITLE IV—MILITARY PERSONNEL AUTHORIZATIONS

Subtitle A—Active Forces

End strengths for active forces (sec. 401)

The committee recommends a provision that would authorize active-duty end strengths for fiscal year 2008, as shown below:

| | Fiscal year | | |
|--------------------|--------------------|--------------|---------------------|
| | 2007 authorization | 2008 request | 2008 recommendation |
| Army | 512,400 | 489,400 | 525,400 |
| Navy | 340,700 | 328,400 | 328,400 |
| Marine Corps | 180,000 | 180,000 | 189,000 |
| Air Force | 334,200 | 328,600 | 328,600 |

The John Warner National Defense Authorization Act for Fiscal Year 2007 (Public Law 109–364) authorized active-duty end strength for the Army at 512,400 and for the Marine Corps at 180,000. Additional authority was also provided in section 403 of that Act to increase active-duty end strength for the Army by up to 20,000 and for the Marine Corps by up to 4,000 above the fiscal year 2007 authorized levels of 512,400 and 180,000, respectively.

The committee recommends combining the base budget end strength with the end strength funded in recent years in emergency supplementals. Although the Department of Defense has again divided its fiscal year 2008 end strength request between its base and war-related budget requests, the committee believes that it is more appropriate to authorize the total end strengths available to the military services in an integrated manner without regard to whether they are “permanent” or war-related. In the committee’s view, the total end strength that is needed to accomplish the military mission should be authorized in this section in a way that does not obscure the true cost that the actual end strength presents.

The committee remains concerned that the planned growth in ground forces will come too late to impact the war in Iraq, and 5 years from now, when the planned growth is scheduled to be complete, the requirements for a larger force may not remain. Nevertheless, the committee supports the planned increases in the ground forces for the coming fiscal year, but will continue to assess this growth on a year-to-year basis. The committee recommends an active-duty end strength for fiscal year 2008 for the Army and Marine Corps of 525,400 and 189,000, respectively.

The Navy and the Air Force continue large manpower reductions achieved through major changes in organizational structure, including deleting redundancies, retiring manpower-intensive platforms, incorporating new technology, and shifting non-core military functions from military personnel to civilians. These efforts con-

continue to be challenging and will be monitored closely by the committee. The committee is concerned that the Navy and the Air Force may be cutting personnel too far and too fast, opting to spend money on procurement programs and weapons systems to the detriment of personnel. The committee recommends an active-duty end strength for the Navy and Air Force of 328,400 and 328,600, respectively.

Subtitle B—Reserve Forces

End strengths for Selected Reserve (sec. 411)

The committee recommends a provision that would authorize Selected Reserve end strengths for fiscal year 2008, as shown below:

| | Fiscal year | | |
|--|--------------------|--------------|---------------------|
| | 2007 authorization | 2008 request | 2008 recommendation |
| The Army National Guard of the United States | 350,000 | 351,300 | 351,300 |
| The Army Reserve | 200,000 | 205,000 | 205,000 |
| The Navy Reserve | 71,300 | 67,800 | 67,800 |
| The Marine Corps Reserve | 39,600 | 39,600 | 39,600 |
| The Air National Guard of the United States | 107,000 | 106,700 | 106,700 |
| The Air Force Reserve | 74,900 | 67,500 | 67,500 |
| The Coast Guard Reserve | 10,000 | 10,000 | 10,000 |

End strengths for Reserves on active duty in support of the reserves (sec. 412)

The committee recommends a provision that would authorize full-time support end strengths for fiscal year 2008, as shown below:

| | Fiscal year | | |
|--|--------------------|--------------|---------------------|
| | 2007 authorization | 2008 request | 2008 recommendation |
| The Army National Guard of the United States | 27,411 | 29,204 | 29,204 |
| The Army Reserve | 15,416 | 15,870 | 15,870 |
| The Navy Reserve | 12,564 | 11,579 | 11,579 |
| The Marine Corps Reserve | 2,261 | 2,261 | 2,261 |
| The Air National Guard of the United States | 13,291 | 13,936 | 13,936 |
| The Air Force Reserve | 2,707 | 2,721 | 2,721 |

The committee recommends increases of 1793 in the Army National Guard, 454 in the Army Reserve, 645 in the Air National Guard, and 14 in the Air Force Reserve over levels approved for fiscal year 2007. The committee supports increases in full-time support manning consistent with requested levels to increase readiness in the reserve components.

The committee also recommends a decrease from the fiscal year 2007 level of 985 in the Navy Reserve, consistent with reductions in both active Navy and Navy Reserve end strength. The committee recommends an end strength for the Marine Corps Reserve equal to the fiscal year 2007 level, consistent with the budget request.

End strengths for military technicians (dual status) (sec. 413)

The committee recommends a provision that would authorize end strengths for military technicians (dual status) for fiscal year 2008, as shown below:

| | Fiscal year | | |
|--|--------------------|--------------|---------------------|
| | 2007 authorization | 2008 request | 2008 recommendation |
| The Army Reserve | 7,912 | 8,249 | 8,249 |
| The Army National Guard of the United States | 26,050 | 26,502 | 26,502 |
| The Air Force Reserve | 10,124 | 9,909 | 9,909 |
| The Air National Guard of the United States | 23,255 | 22,553 | 22,553 |

Fiscal year 2008 limitation on number of non-dual status technicians (sec. 414)

The committee recommends a provision that would establish limits on the number of non-dual status technicians who may be employed in the Department of Defense as of September 30, 2008, as shown below:

| | Fiscal year | | |
|--|--------------------|--------------|---------------------|
| | 2007 authorization | 2008 request | 2008 recommendation |
| The Army National Guard of the United States | 1,600 | 1,600 | 1,600 |
| The Army Reserve | 595 | 595 | 595 |
| The Air National Guard of the United States | 350 | 350 | 350 |
| The Air Force Reserve | 90 | 90 | 90 |

Maximum number of reserve personnel authorized to be on active duty for operational support (sec. 415)

The committee recommends a provision that would establish limits on the number of reserve personnel authorized to be on active duty for operational support under section 115(b) of title 10, United States Code, as of September 30, 2008, as shown below:

| | Fiscal year | | |
|--|--------------------|--------------|---------------------|
| | 2007 authorization | 2008 request | 2008 recommendation |
| The Army National Guard of the United States | 17,000 | 17,000 | 17,000 |
| The Army Reserve | 13,000 | 13,000 | 13,000 |
| The Navy Reserve | 6,200 | 6,200 | 6,200 |
| The Marine Corps Reserve | 3,000 | 3,000 | 3,000 |
| The Air National Guard of the United States | 16,000 | 16,000 | 16,000 |
| The Air Force Reserve | 14,000 | 14,000 | 14,000 |

Subtitle C—Authorizations of Appropriations

Military personnel (sec. 421)

The committee recommends a provision that would authorize the following amounts for military personnel for fiscal year 2008: (1) for the Army, \$34,952,762,000; (2) for the Navy, \$23,300,841,000; (3) for the Marine Corps, \$11,065,542,000; (4) for the Air Force, \$24,091,993,000; (5) for the Army Reserve, \$3,701,197,000; (6) for the Navy Reserve, \$1,766,408,000; (7) for the Marine Corps Re-

serve, \$593,961,000; (8) for the Air Force Reserve, \$1,356,618,000; (9) for the Army National Guard, \$5,914,979,000; and (10) for the Air National Guard, \$2,607,456,000.

The total authorized amount of \$109,351,757,000 is \$3,948,059,000, or 3.7 percent, above the base budget request. This increase includes a shift of funds from the supplemental budget to the base budget for the end strength requested in the supplemental budget, and an additional \$302,000,000 for an across-the-board 3.5 percent pay raise, versus the budget request of 3 percent.

The Department of Defense has consistently underexecuted its military personnel funding authorization and appropriation since fiscal year 1995 for the active and reserve components. According to the Government Accountability Office, from fiscal years 2002 through 2005, the lowest annual unobligated balance was \$271.2 million and the highest was \$2,169.0 million. The committee recommends a decrease of \$507.2 million to military personnel accounts to reflect anticipated unobligated balances, as described in the following table.

Title IV - Military Personnel Funding Authorizations
(Dollars in Thousands)

| | <u>FY2008</u> <u>Request</u> | <u>Senate</u> <u>Change</u> | <u>Senate</u> <u>Authorized</u> |
|--|---------------------------------|--------------------------------|------------------------------------|
| MILITARY PERSONNEL ARMY (Direct) | 31,623,865 | | 31,623,865 |
| Military Pay Raise Increase | 103,655 | | 103,655 |
| Unobligated Balances | -139,640 | | -139,640 |
| Accumulated leave carryover | 1,000 | | 1,000 |
| Active Duty Overstrength Transfers from Title XV: | | | |
| BASIC PAY | 152,123 | | 152,123 |
| RETIRED PAY ACCRUAL | 44,116 | | 44,116 |
| BASIC ALLOWANCE FOR HOUSING | 51,770 | | 51,770 |
| BASIC ALLOWANCE FOR SUBSISTENCE | 5,665 | | 5,665 |
| RECRUITING AND RETENTION (Total AC) | 62,000 | | 62,000 |
| SPECIAL PAYS | 26,582 | | 26,582 |
| SOCIAL SECURITY TAX | 11,637 | | 11,637 |
| BASIC PAY | 1,047,717 | | 1,047,717 |
| RETIRED PAY ACCRUAL | 303,838 | | 303,838 |
| BASIC ALLOWANCE FOR HOUSING | 386,219 | | 386,219 |
| RECRUITING AND RETENTION (Total AC) | 958,120 | | 958,120 |
| SPECIAL PAYS | 111,751 | | 111,751 |
| SOCIAL SECURITY TAX | 80,150 | | 80,150 |
| BASIC ALLOWANCE FOR SUBSISTENCE | 122,194 | | 122,194 |
| TOTAL MILITARY PERSONNEL ARMY | 31,623,865 | 3,328,897 | 34,952,762 |

Title IV - Military Personnel Funding Authorizations

(Dollars in Thousands)

| | <u>FY2008</u> | <u>Senate</u> | <u>Authorized</u> |
|--|-------------------|---------------|-------------------|
| | <u>Request</u> | <u>Change</u> | <u>Amount</u> |
| MILITARY PERSONNEL NAVY (Direct) | 23,305,233 | | 23,305,233 |
| Military Pay Raise Increase | | 58,528 | 58,528 |
| Unobligated Balances | | -63,920 | -63,920 |
| Accumulated leave carryover | | 1,000 | 1,000 |
| TOTAL MILITARY PERSONNEL NAVY | 23,305,233 | -4,392 | 23,300,841 |
| MILITARY PERSONNEL MARINE CORPS (Direct) | | | |
| Military Pay Raise Increase | 10,278,031 | 29,414 | 10,278,031 |
| Unobligated Balances | | -27,310 | -27,310 |
| Accumulated leave carryover | | 1,000 | 1,000 |
| Active Duty Overstrength Transfers from Title XV: | | | |
| BASIC PAY | | 97,595 | 97,595 |
| RETIRED PAY ACCRUAL | | 28,303 | 28,303 |
| BASIC ALLOWANCE FOR HOUSING | | 32,823 | 32,823 |
| BASIC ALLOWANCE FOR SUBSISTENCE | | 3,075 | 3,075 |
| SOCIAL SECURITY TAX | | 7,466 | 7,466 |
| BASIC PAY | | 206,354 | 206,354 |
| RETIRED PAY ACCRUAL | | 59,843 | 59,843 |
| BASIC ALLOWANCE FOR HOUSING | | 87,381 | 87,381 |
| INCENTIVE PAYS | | 219,881 | 219,881 |
| SOCIAL SECURITY TAX | | 15,786 | 15,786 |
| BASIC ALLOWANCE FOR SUBSISTENCE | | 25,900 | 25,900 |

Title IV - Military Personnel Funding Authorizations

(Dollars in Thousands)

| | <u>FY2008 Request</u> | <u>Senate Change</u> | <u>Senate Authorized</u> |
|--|---------------------------|--------------------------|------------------------------|
| TOTAL MILITARY PERSONNEL MARINE CORPS | 10,278,031 | 787,511 | 11,065,542 |
| MILITARY PERSONNEL AIR FORCE (Direct) | 24,097,354 | | 24,097,354 |
| Military Pay Raise Increase | | 66,049 | 66,049 |
| Unobligated Balances | | -72,410 | -72,410 |
| Accumulated leave carryover | | 1,000 | 1,000 |
| TOTAL MILITARY PERSONNEL AIR FORCE | 24,097,354 | -5,361 | 24,091,993 |
| RESERVE PERSONNEL ARMY (Direct) | 3,734,620 | | 3,734,620 |
| Military Pay Raise Increase | | 9,377 | 9,377 |
| Unobligated Balances | | -42,800 | -42,800 |
| TOTAL RESERVE PERSONNEL ARMY | 3,734,620 | -33,423 | 3,701,197 |

Title IV - Military Personnel Funding Authorizations

(Dollars in Thousands)

| | <u>FY2008 Request</u> | <u>Senate Change</u> | <u>Senate Authorized</u> |
|--|---------------------------|--------------------------|------------------------------|
| RESERVE PERSONNEL NAVY (Direct) | | | |
| Military Pay Raise Increase | 1,797,685 | | 1,797,685 |
| Unobligated Balances | | 4,443 | 4,443 |
| | | -35,720 | -35,720 |
| TOTAL RESERVE PERSONNEL NAVY | 1,797,685 | -31,277 | 1,766,408 |
| RESERVE PERSONNEL MARINE CORPS (Direct) | | | |
| Military Pay Raise Increase | 594,872 | | 594,872 |
| Unobligated Balances | | 1,549 | 1,549 |
| | | -2,460 | -2,460 |
| TOTAL RESERVE PERSONNEL MARINE CORPS | 594,872 | -911 | 593,961 |
| RESERVE PERSONNEL AIR FORCE (Direct) | | | |
| Military Pay Raise Increase | 1,370,479 | | 1,370,479 |
| Unobligated Balances | | 3,569 | 3,569 |
| | | -17,430 | -17,430 |
| TOTAL RESERVE PERSONNEL AIR FORCE | 1,370,479 | -13,861 | 1,356,618 |

Title IV - Military Personnel Funding Authorizations
(Dollars in Thousands)

| | <u>FY2008</u> | <u>Senate</u> | <u>Senate</u> |
|--|--------------------|------------------|--------------------|
| | <u>Request</u> | <u>Change</u> | <u>Authorized</u> |
| NATIONAL GUARD PERSONNEL ARMY (Direct) | | | |
| Military Pay Raise Increase | 5,959,149 | 18,230 | 5,959,149 |
| Unobligated Balances | | -63,400 | 18,230 |
| Accumulated leave carryover | | 1,000 | -63,400 |
| | | | 1,000 |
| TOTAL NATIONAL GUARD PERSONNEL ARMY | 5,959,149 | -44,170 | 5,914,979 |
| NATIONAL GUARD PERSONNEL AIR FORCE (Direct) | | | |
| Military Pay Raise Increase | 2,642,410 | 7,186 | 2,642,410 |
| Unobligated Balances | | -42,140 | 7,186 |
| | | | -42,140 |
| TOTAL NATIONAL GUARD PERSONNEL AIR FORCE | 2,642,410 | -34,954 | 2,607,456 |
| TOTAL MILITARY PERSONNEL AUTHORIZATIONS | 105,403,698 | 3,948,059 | 109,351,757 |
| TRICARE FOR LIFE ACCRUALS | 10,876,204 | | 10,876,204 |
| TOTAL DISCRETIONARY SPENDING | 116,279,902 | 3,948,059 | 120,227,961 |
| MANDATORY SPENDING: CURRENT LAW | 2,640,500 | | 2,640,500 |
| TOTAL MILITARY PERSONNEL BUDGET AUTHORITY | 118,920,402 | 3,948,059 | 122,868,461 |